

CHAPTER 5.0

Environmental Consequences

5.1 Environmental Consequences of the Proposed Action

5.1.1 Air Quality

Demolition activities could create a temporary adverse effect on the local air quality of the site and its surroundings. These activities have the potential to generate 1) dust (including PM₁₀ and PM_{2.5}), primarily from “fugitive” sources (i.e., emissions released through means other than through a stack or tailpipe); and 2) lesser quantities of other criteria air pollutants, primarily from tailpipe emissions from haul trucks and heavy construction equipment and demolition machinery (primarily diesel-powered) and worker automobile trips (primarily gasoline-powered). The Proposed Action may also involve demolition and removal of asbestos-containing building materials.

The Bevatron apparatus would be disassembled and Building 51 and the foundation slabs and tunnels underneath the building would be demolished. All work related to disassembly and removal of the internal structures (i.e., the concrete shielding blocks and the Bevatron machine) would occur while the exterior building structure is in place, minimizing the release of dust and other emissions. Subsequently, this external building would be demolished. After demolition of the building, the slab and foundation structure would be demolished. Later demolition steps would include the possible excavation of approximately 200 cubic yards of contaminated soils and backfill of the site with an estimated 20,000 cubic yards of clean fill.

Fugitive Dust

The two major fugitive dust sources would be 1) concrete breaking using a hoe-ram and loading of the broken concrete into trucks, and 2) general demolition¹ of the building and loading of structural debris. Because much of the concrete breaking and demolition of internal structures would occur while the external Building 51 structure is in place, fugitive dust emissions would tend to be largely contained within the volume of the structure, where they could be more easily controlled. For the remaining fugitive dust that would not be contained within the building, the majority of the particles would settle out of the atmosphere well within the boundaries of LBNL, due to the substantial distances from the project site to the LBNL boundaries.

¹ Removal and disposal of the asbestos-containing siding would be completed before the general demolition of the building would begin. Effective dust control measures would be a part of the asbestos abatement procedure.

The BAAQMD's approach to analyses and evaluation of construction impacts, including demolition activities, is to emphasize implementation of effective and comprehensive control measures, as detailed in the *BAAQMD CEQA Guidelines* (BAAQMD, 1999), rather than detailed quantification of emissions. These control measures are included as part of the Proposed Action. Measures that would be applied to control fugitive dust include the Basic Control Measures set out in the *BAAQMD CEQA Guidelines*. These are:

- Water all active construction areas at least twice daily;
- Cover all trucks hauling soil, sand, and other loose materials or require all trucks to maintain at least two feet of freeboard;
- Pave, apply water three times daily, or apply (non-toxic) soil stabilizers on all unpaved access roads, parking areas, and staging areas at construction sites;
- Sweep daily (with water sweepers) all paved access roads, parking areas, and staging areas at construction sites; and
- Sweep streets daily (with water sweepers) if visible soil material is carried onto adjacent public streets.

Measures required by the U.S. Department of Labor Occupational Safety and Health Administration (OSHA) to control fugitive dust would also be applied. Concrete dust created by breaking or cutting of concrete shielding blocks and of slabs and foundation must be controlled by OSHA-required measures that limit worker exposure to crystalline silica dust. These control measures, to be implemented at the point at which the fugitive dust would be generated, require the use of water sprays or engineering controls. Such measures would be required during the demolition of the slab and foundation structure.

The BAAQMD considers a project's construction-related fugitive dust (including PM₁₀ and PM_{2.5}) impacts to be less than significant if all of the required dust control measures, listed above, are implemented. Because the various dust control measures included in the project description and the standard LBNL procedures noted above incorporate all of the BAAQMD's basic required measures, construction dust impacts to both on-site and off-site receptors would be negligible.

Tailpipe Emissions

In addition to fugitive dust emissions, the operation of diesel- and gasoline-powered demolition equipment and demolition-related haul trucks, along with worker commute trips, would also generate ozone precursors, carbon monoxide, and diesel particulate matter (DPM) emissions. The diesel-powered demolition equipment that would be working on-site at various times during the span of the project could include heavy equipment such as boom cranes, fork-lift, front-end loader, back-hoe, ram impact hammer, grader, and compaction roller. The flat-bed and dirt haul trucks required to transport materials to and from the site would also be diesel-powered. Overall, an estimated maximum of about 4,700 one-way truck trips would be required over the lifetime of the project. Maximum frequency is expected to be no more than 34 daily one-way truck trips for hauling material into and out of the site. In addition, as described below in Section 5.1.10, Traffic and Circulation, worker trips are estimated at up to 124 daily individual trips during peak demolition activity periods.

Criteria Air Pollutant Emissions

Not all demolition equipment would be on-site or operating at the same time, thereby reducing the potential short-term impact of these tailpipe emission sources. Moreover, diesel- and gasoline-powered equipment operation would be limited to work hours, and LBNL contract provisions would place limits on equipment idling, require use of electric power in lieu of internal combustion engine power, require use of low-sulfur diesel fuel, and require equipment maintenance to reduce gaseous emissions. As a result of these measures, emissions of criteria air pollutants would be reduced.

Likewise, as described in Section 5.1.10, Traffic and Circulation, haul truck and worker commute trips would occur over a limited period of time, and would represent negligible increases in auto and truck traffic on those streets and roads. Therefore, the resulting impact on local air quality from criteria pollutant emissions would be negligible.

Diesel Particulate Matter Emissions

In addition to criteria pollutants, the diesel-powered trucks and demolition equipment would also generate DPM. As noted previously, CARB identified DPM as a Toxic Air Contaminant in 1998. In addition, CARB implemented a diesel risk reduction plan.

The project activities involving diesel-operated equipment releasing DPM emissions would be temporary, occurring periodically over a more than four-year period, but the scheduled regulatory reductions of DPM emissions that begin in 2007 to lower the resultant health risk from DPM by 75 percent in 2010 may further lower emissions from these sources if newer equipment is used. Although the exact amount of the DPM emissions reduction is not known, substantially greater reductions in DPM emissions are expected to occur for large on-road trucks than for off-road equipment.

Even accounting for the source reductions, the exposure of the public to DPM emissions from haul trucks would be greater than the exposure to DPM emissions from on-site demolition equipment, primarily because the haul trucks would pass within approximately 30 feet of some residences in Berkeley, while the Building 51 work site, where the demolition equipment would operate, is 1,100 feet or more from the nearest residences. This very large difference in distances is sufficient to determine that the concentrations of project DPM in exhaust emissions that would reach any residence would be much less for on-site equipment than for haul trucks.² It is possible to make a conservative estimate of the health risk from DPM emissions from project-related truck hauling for a resident along a truck route by considering that the exposure, and the related health risk, would be a function of the number of trucks, on a yearly basis, that would pass by a residence. The overall incremental risk from these truck emissions would also be a function of the specific years in which the activities would occur. As stated above, the total number of one-way

² Although the project's on-site demolition equipment would be additional sources of DPM, the DPM that would reach off-site residences would be reduced by dispersion, due to the distance of the project site from these residences. As a net result, DPM concentrations from on-site equipment would be roughly 1/100 to 1/10 of the annual DPM concentrations from hauling.

truck trips that would occur over the multi-year duration of demolition activities is estimated to be approximately 4,700.

DPM emissions from the truck trips were estimated using the CARB model, EMFAC2002. This model relies on emission factors for heavy-duty diesel trucks, similar to those to be used for the project; these factors are derived from emission measurements of equivalent-sized trucks. The estimated DPM emissions for 2,000 annual truck trips³ were then input into the EPA dispersion model SCREEN3 to calculate ambient air concentrations of DPM (exposure levels) at receptors near the haul truck route roadways. Distances as close as 30 feet from the roadway were assumed in the modeling. The model predicted the worst-case annual average concentration of DPM to be 0.0008 $\mu\text{g}/\text{m}^3$. Assuming that these project truck emissions would occur beginning in 2006, the total exposure of DPM at the maximum receptor would result in an incremental cancer risk of approximately 0.01 in a million.⁴ This would be 1/1000th of the health risk significance criterion value of 10 in a million.

For the reasons stated above, the concentrations of project DPM that would reach any residence from on-site equipment would be much less than the concentrations of project DPM at residences near haul truck routes. Even with longer durations of exposure, the total of the exposures to DPM from on-site project equipment, and the associated health risk, at any residence would also be smaller than the DPM exposure and risk at residences near haul truck routes.

Because the DPM health risk from the on-site sources would be much less than the DPM health risk from haul trucks, the overall health risk from DPM from both sources would therefore be approximately 0.01 in a million.

This estimate of the Proposed Action's incremental cancer risk can be considered to be conservative for several reasons. First, the model SCREEN3 that was used in the analysis uses hypothetical worst-case meteorology to calculate ambient air concentrations. This includes very stable atmospheric conditions and low wind speeds over an entire year. In addition, the DPM emissions that were input into the model were estimated for the first year of expected activities (2006). By 2010, as shown by EMFAC2002, DPM emissions are expected to be reduced by about 30 percent because stricter state and federal emission regulations would come into effect. Lastly, the risk estimate assumes that residents are present during all exposure periods.

Thus, the health risk from the exposure to DPM from both on-site diesel-powered equipment and project haul trucks would be approximately 1/1000th of the health risk significance criterion value of 10 in a million; the impact of the public exposure to DPM would be minimal.

³ The 2,000 one-way truck trips per year for each of 3 years is an overestimate of the anticipated truck traffic, so it overestimates total DPM emissions and total risk.

⁴ Calculated using the carcinogenic risk factors published by the California Office of Environmental Health Hazard Assessment. The risk factors for DPM are based on a total dosage or exposure over a human lifetime of 70 years.

Asbestos

The exterior siding of Building 51 was constructed with transite, a material typically containing approximately 20 percent non-friable chrysotile asbestos fibers. Given the age of Building 51, it is likely that other parts of the building were also constructed using asbestos-containing materials. Since airborne asbestos poses a serious health threat, the demolition and removal of any potential asbestos-containing building materials would be handled according to LBNL's Asbestos Management Program, which is tailored to meet the requirements of BAAQMD Regulation 11, Rule 2: Hazardous Materials—Asbestos Demolition, Renovation and Manufacturing. This program includes standards of operation necessary to control asbestos emissions, and identifies any prior notification and permitting requirements. With adherence to this program, the exposure of the public and of the workers to airborne asbestos would be controlled and the impacts associated with exposure to airborne asbestos would be minimal.⁵ An asbestos demolition notification to the BAAQMD would be required; if regulated asbestos is present, an asbestos renovation notification would also be needed.

5.1.2 Biological Resources

Since with the exception of the two small areas of ornamental landscaping at the entrance to Building 51, demolition activities would include no tree or shrub removal or damage to trees, and the ornamental landscaping to be removed does not represent appropriate habitat, there would be no potential for direct adverse effects on special-status nesting birds. However, there are a number of oak and conifer trees in close proximity to Building 51 on the slopes to the east and south of the building. These trees are located in a relatively narrow strip of vegetation between two developed areas and alongside Lawrence Road, which has regular daytime traffic flow, including heavy diesel trucks and buses moving up the grade to McMillan Road. The trees nevertheless may provide nesting habitat for special-status birds, as do other trees within a 500-foot radius of the Building 51 site, including oak, eucalyptus, and conifers. Some activities and noise generated by demolition under the Proposed Action would have the potential to disturb any nesting raptors or other special-status nesting birds present in these trees. Such activities could result in the abandonment of special-status bird nests, eggs, or fledglings.

Ambient noise in the area of Building 51 is generated most notably by vehicle traffic, especially diesel trucks and the Lab's shuttle bus fleet (also diesel-powered), which circulates the Lab at 10-minute intervals throughout the day, as well as automobiles and motorcycles. In particular, McMillan Road, which includes a steep incline at its closest proximity to Building 51 and thus promotes particularly loud vehicular engine noises, is closer to many of the trees of concern than most of the actual sources of demolition noise would be, as the roadway defines the border of the tree area. Stationary sources, including heating, ventilating, and air-conditioning equipment associated with buildings, and other stationary equipment at the Lab, including pumps, generators, cooling towers, exhaust hoods, and machine shop equipment, also generate noise, as do current activities at the Building 51 site and immediate vicinity, which include laydown and

⁵ Section 5.1.6, Hazards and Human Health, addresses impacts associated with demolition of radioactively-contaminated building material as well as building surfaces painted with lead-based paint.

vehicle storage space for LBNL's "riggers," crane operators, and construction crews for various projects at LBNL.

Noise measurements taken in July 2003 and January 2004 indicate that hourly average noise levels at locations measured nearest Building 51 range between 52 and 66 decibels (dBA, Leq⁶) (ESA, 2003c; ESA, 2004). Maximum noise levels measured were between 61 and 83 dBA, with the second highest reading (74 dBA) at Building 71, near the top of the McMillan Road grade, most likely the result of shuttle bus traffic on the hill.⁷ Less frequent but more noisy activity includes operation of a nearby two-megawatt diesel emergency power generator, located approximately 200 feet northwest of Building 51 and abutting the tree line. This generator is tested monthly for intervals of four hours or more, at which time it creates noise of up to 85 decibels at a distance of 50 feet. In addition, regular vegetation management is conducted in and around the trees near Building 51. This vegetation management includes use of equipment such as weed-whackers, leaf blowers, chippers, and chain saws.

As stated in Section 5.1.7, Noise, noise levels associated with typical construction and demolition equipment, other than a hoe-ram impact hammer, range from 74 to 77 dBA. The noise levels associated with simultaneous operation of multiple pieces of equipment other than this hammer is expected to reach 80 dBA, as measured at a distance of 50 feet from the source. With use of the hoe-ram hammer, which would be employed only during the removal of the foundation and substructure (a period expected to last for nine or 10 months), construction noise levels could be as high as 96 dBA at 50 feet. While much of the available research on noise effects on wildlife focuses on longer-term effects related to disturbance from recreational users and military operations (e.g., snowmobiles in national parks, military aircraft overflights in wilderness areas), this analysis conservatively assumes that disturbances from construction and demolition noise could potentially result in the abandonment of special-status bird nests, eggs, or fledglings present in the trees adjacent to the site.⁸ On one hand, one source reports, in terms of effects of continuous noise on bird communities, "An increase of 10 dBA above background noise is probably acceptable in most situations" (Nicholoff, 2003). On the other hand, a 10 dBA increase in noise level is perceived by the human ear as a doubling in loudness, potentially causing an adverse response. Wildlife perception of noise appears to be generally more sensitive than that of humans; therefore, it is assumed for the purposes of this EA that a 10 dBA increase in noise (a doubling of loudness) over the existing maximum levels should be considered to be material for birds, as well as other wild animals. Therefore, even assuming that the 83 dBA noise level (generated just south of Building 51, atop the hill inside the LBNL Blackberry Canyon entrance)

⁶ Frequency A-weighting follows an international standard methodology of frequency de-emphasis and is typically applied to community noise measurements; Leq represents the constant sound level which would contain the same acoustic energy as the varying sound level.

⁷ All noise readings were based on measurements 15 minutes in duration.

⁸ In Ellis (1981), the observers recorded "noticeably alarmed" responses in raptors to sounds within the 82-114 dBA range. At comparable levels (72-89 dBA) seabirds flushed off nests (Jehl and Cooper 1980); at 115 dBA seabirds were absent for as long as 10 minutes (Stewart 1982). Though these studies did not always establish nest failure, the thresholds for a single stimulus event clearly had an effect. This information is indicative that nesting disruption may occur if the noises would persist over a longer period of time. More recent research has found certain types of unnatural noise to be disruptive to bird life at a much lower level. For example, Delaney et al. (1999) found that spotted owl flush rates in response to chain saws became undetectable only when noise levels dropped below 46 dBA.

is representative of typical intermittent bus and truck noise on McMillan Road, demolition-generated noise generated at 96 dBA from use of the hoe-ram impact hammer would represent a material increase over the highest existing noise levels in the area of the Building 51 site, and might be sufficient to cause an impact on nesting special-status birds. However, assuming that simultaneous operation of multiple pieces of more standard equipment (trucks, backhoes, graders, cranes, and the like, and not including the hoe-ram impact hammer) would not exceed 80 dBA and would not be continuous (i.e., an individual piece of construction equipment frequently operates for several minutes to an hour or two before stopping while equipment is repositioned, haul trucks depart, and so forth), such activities would not be sufficient to cause a substantial impact on nesting special-status birds – that is, for most of the Proposed Action timeframe, these potential noise impacts would be negligible even without the incorporation of mitigation measures. Activities undertaken for the Proposed Action would have the potential to cause an important adverse noise or vibration impact to wildlife only during the demolition of the foundation and substructure stage, when the hoe-ram impact hammer would be used.

In addition to the above impacts, any removal or destruction of active nests and any killing of migratory birds would violate the federal Migratory Bird Treaty Act, which prohibits killing, possessing, or trading in migratory birds, except in accordance with regulations prescribed by the Secretary of the Interior.

Regardless of the noise and demolition activity levels on the Building 51 site, there would be no adverse effect, and therefore no substantial impact, if the Proposed Action would not interfere with the successful nesting of raptors and other special-status birds. Demolition activities, including ground clearing and grading that would occur during the non-breeding season (August 1 through January 31), would have no potential effect. For activities that would commence during the breeding season (February 1 through July 31), the conduct of the avian surveys and the subsequent preventive actions would eliminate the potential for adverse effects to nesting special-status birds, as identified in the following mitigation measure.

Mitigation: To address potential indirect adverse effects on nesting special-status birds, the following mitigation measure would be adopted:

Pre-Demolition Special-Status Avian Survey and Subsequent Actions. No more than two weeks in advance of any demolition activity involving concrete breaking or similarly noisy or intrusive activities that commencing during the breeding season (February 1 through July 31), a qualified wildlife biologist shall conduct pre-demolition surveys of all potential special-status bird nesting habitat in the vicinity of the Building 51 site and, depending on the survey findings, the following actions shall be taken to avoid potential adverse effects on nesting special-status nesting birds:

1. If active nests of special-status birds are found during the surveys, a no-disturbance buffer zone will be created around active nests during the breeding season or until a qualified biologist determines that all young have fledged. The size of the buffer zones and types of construction activities restricted within them will be determined through consultation with the CDFG, taking into account factors such as the following:

- a. Noise and human disturbance levels at the Building 51 site and the nesting site at the time of the survey and the noise and disturbance expected during the construction activity;
 - b. Distance and amount of vegetation or other screening between the Building 51 site and the nest; and
 - c. Sensitivity of individual nesting species and behaviors of the nesting birds.
2. If pre-demolition surveys indicate that no nests of special-status birds are present or that nests are inactive or potential habitat is unoccupied, no further mitigation is required.
 3. Pre-demolition surveys are not required for demolition activities scheduled to occur during the non-breeding season (August 1 through January 31).
 4. Noisy demolition activities as described above (or activities producing similar noise and activity levels in the vicinity) commencing during the non-breeding season and continuing into the breeding season do not require surveys (as it is assumed that any breeding birds taking up nests would be acclimated to demolition-related activities already under way). However, if trees and shrubs are to be removed during the breeding season, the trees and shrubs will be surveyed for nests prior to their removal, according to the survey and protective action guidelines 1a through 1c, above.
 5. Nests initiated during demolition activities are presumed to be unaffected by the activity, and a buffer is not necessary.
 6. Destruction of active nests of special-status birds and overt interference with nesting activities of special-status birds shall be prohibited.
 7. The noise control procedures for maximum noise, equipment, and operations identified in Section 5.1.7, Noise, of this EA shall be implemented.
 8. Shrubs that have been determined to be unoccupied by special-status birds may be removed as long as they are located outside of any buffer zones established for active nests.

Special-status bats that may occur in the Building 51 vicinity include fringed myotis and long-eared myotis. Special-status bats may use crevices in exfoliating tree bark, as found in eucalyptus, and/or hollow cavities in trees, such the oaks and pines located in the vicinity of the proposed Building 51 site, as well as abandoned buildings. Myotis bats may use the oak woodland across Lawrence Road from the Building 51 site, the oak and bay woodlands at the head of the north fork of Strawberry Creek, or the various conifers, oaks, and eucalyptus located between Building 51 and McMillan and Lawrence roads. As discussed above for birds, particularly noisy activity associated with one stage of demolition could result in noise levels sufficiently high to cause adverse impacts on maternal roosts of special-status bat species. During other stages, assuming that simultaneous operation of multiple pieces of less noisy equipment would not exceed 80 dBA and would not be continuous, such activities would not be considered sufficient to cause a substantial impact on nesting special-status bats.

Regardless, there would be no adverse effect, if the Proposed Action would not interfere with the successful roosting of the bats. Demolition activities that would occur during the non-breeding season (September 1 through February 28) would have no potential effect. For those demolition activities that would commence during the breeding season (March 1 through August 31), the conduct of bat surveys and the subsequent preventive actions would eliminate the adverse effects of the Proposed Action.

Mitigation: To address potential indirect adverse effects on roosting special-status bats, the following mitigation measure would be adopted:

Pre-Demolition Special-Status Bat Survey and Subsequent Actions. No more than two weeks in advance of any demolition activity involving concrete breaking or similarly noisy or intrusive activities, commencing during the breeding season (March 1 through August 31), a qualified bat biologist, acceptable to the CDFG, shall conduct pre-demolition surveys, utilizing techniques acceptable to the CDFG, of all potential special-status bat breeding habitat in the vicinity of the Building 51 site.

Under such surveys, potentially suitable habitat shall be located visually. Bat emergence counts shall be made at dusk as the bats depart from any suitable habitat. In addition, an acoustic detector shall be used to determine any areas of bat activity. At least four nighttime emergence counts shall be undertaken on nights that are warm enough for bats to be active, as determined by a qualified bat biologist.

Depending on the survey findings, the following actions shall be taken to avoid potential adverse effects on breeding special-status bats:

1. If active roosts are identified during pre-demolition surveys, a no-disturbance buffer will be created, in consultation with the CDFG, around active roosts during the breeding season. The size of the buffer will take into account factors such as the following:
 - a. Noise and human disturbance levels at the Building 51 site and the roost site at the time of the survey and the noise and disturbance expected during the construction activity;
 - b. Distance and amount of vegetation or other screening between the Building 51 site and the roost; and
 - c. Sensitivity of individual nesting species and the behaviors of the bats.
2. If pre-demolition surveys indicate that no roosts of special-status bats are present, or that roosts are inactive or potential habitat is unoccupied, no further mitigation is required.
3. Pre-demolition surveys are not required for demolition activities scheduled to occur during the non-breeding season (September 1 through February 28).
4. Noisy demolition activities as described above (or activities producing similar noise and activity levels in the vicinity) commencing during the non-breeding season and continuing into the breeding season do not require surveys (as it is assumed that any bats taking up roosts would be acclimated to demolition-related activities already under way). However, if trees are to be removed during the breeding season, the trees

would be surveyed for roosts prior to their removal, according to the survey and protective action guidelines 1a through 1c, above.

5. Bat roosts initiated during demolition activities are presumed to be unaffected by the activity, and a buffer is not necessary.
6. Destruction of roosts of special-status bats and overt interference with roosting activities of special-status bats shall be prohibited.
7. The noise control procedures for maximum noise, equipment, and operations identified in Section 5.1.7, Noise, of this EA shall be implemented.
8. Shrubs that have been determined to be unoccupied by special-status bats and that are located outside the no-disturbance buffer for active roosts may be removed.

Activities undertaken for the Proposed Action could disturb common wildlife species that exist within the proposed Building 51 area, including black-tailed deer, raccoon, striped skunk, and gopher snakes. Animals within these habitats, such as small mammals and reptiles, could be subjected to noise and other human disturbances, as well as to direct mortality. However, mortality of common wildlife is not considered an important impact, nor is it expected to occur, particularly with regard to larger and more mobile species. It is expected that no habitat for common wildlife will be lost as a result of the Proposed Action. In fact, revegetation of the site after demolition will result in a short-term slight increase of open space and habitat for common wildlife. The Proposed Action would therefore result in a negligible impact on common wildlife species.

As noted in Section 4.4.2, Biological Resources Setting, the potential for special-status plant species to occur on the Building 51 site is considered low. Therefore, the Proposed Action would not result in an important impact on special-status plants.

5.1.3 Cultural Resources

Demolition and Excavation/Grading

Archival research, field work elsewhere at LBNL, and the nature of the Building 51 site itself all indicate that there is only a low potential for Native American sites to exist at the location of the proposed action. Similarly, there is no indication that the site has been used for burial purposes in the recent or distant past. Thus, encountering human remains at the site during demolition activities would be unlikely.

However, should cultural resources or human remains be encountered during the demolition and excavation phases of the proposed action, the LBNL Facilities Design and Construction Procedures Manual (Procedures Manual) specifies procedures to be followed. This document requires that if an archaeological artifact is discovered on site during construction, all activities within a 50 foot radius shall be halted and a qualified archaeologist shall be summoned within 24 hours to inspect the site. If the find is determined to be significant and to merit formal recording or data collection, adequate time and funding shall be devoted to salvage the material. Any

archaeologically important data recovered during monitoring shall be cleaned, cataloged, and analyzed, with the results presented in a report of finding that meets professional standards.

The Procedures Manual also requires that in the event that human skeletal remains are uncovered during construction or ground-breaking activities, all work within a 50 foot radius shall immediately halt, and LBNL Security shall be contacted. LBNL Security shall contact the University of California Police Department to evaluate the remains to determine that no investigation of the cause of death is required. The Native American Heritage Commission (NAHC) will be contacted within 24 hours if it is determined that the remains are Native American. The NAHC will then identify the person or persons it believes to be the most likely descendant from the deceased Native American, who in turn would make recommendations to LBNL for the appropriate means of treating or disposing of the human remains and any grave goods. (LBNL, 2005a). Adherence to the Procedures Manual would mitigate any impacts associated with accidental discovery of cultural resources or human remains.

In accordance with 36 CFR 800, regulations implementing Section 106 of the National Historic Preservation Act (NHPA), the DOE Oakland Operations Office (DOE-OAK) consulted with the California State Historic Preservation Officer (SHPO), and the Advisory Council on Historic Preservation (ACHP) in order to take into account the effect of demolition of Building 51.

As part of the Section 106 consultation process, a Memorandum of Agreement (MOA; Appendix C) was signed in 1997 among DOE, the California SHPO, and the ACHP regarding the demolition of Building 51. The MOA stated that the demolition of the Bevatron Building/Building 51 and Building 51A Complex will affect a property eligible for inclusion on the National Register of Historic Places. The stipulations of the MOA required that the building be documented in accordance with the National Park Service's Historic American Engineering Record (HAER) requirements. In September 1997, LBNL staff prepared the HAER documentation which included a written historical and architectural description of the building and accelerator, and extensive photographic recordation in accordance with the MOA's stipulations. The HAER documentation was submitted to and accepted by the US Department of Interior National Park Service (NPS) in March 1998.

With the acceptance of the HAER report by NPS, DOE may demolish Building 51 provided that DOE contacts the Historic American Building Survey (HABS) division of NPS to determine what level and kind of recordation is required for the buildings, and that such documentation is completed and accepted by HABS prior to demolition. LBNL has consulted with NPS. The latter determined that an addendum to the HAER report would meet HABS requirements. The HAER addendum has been completed and is currently being reviewed by NPS. Demolition would not commence until NPS accepts the document. For NEPA purposes, with the signed MOA, completion of the HAER documentation, and approval of the HABS addendum by NPS, LBNL will have adequately mitigated for the potential loss of Building 51. As an additional measure, LBNL plans to commemorate the scientific achievements attributed to the Bevatron with a monument and/or display listing the historic discoveries that occurred there.

5.1.4 Geology and Soils

Backfilling, grading, and other demolition activities associated with the project would require the removal of the shallow below-grade concrete foundation, and replacement of a portion of a retaining wall. In addition, there may be a need to excavate subsurface contaminated soil, although this quantity is anticipated to be small (approximately 200 cubic yards). This soil would be removed from the Laboratory, and hauled to an appropriate off-site location for disposal. Clean backfill would be used to restore the site to the current grade. The backfill would be compacted and hydro-seeded.

The Proposed Action proposes no excavation on sloped areas. If excavation is necessary, it would occur in localized areas and generate minimal quantities of soil, as noted above. A site- and project-specific erosion control plan would be included as part of the project design process and implemented as a condition for approval. This plan would include, as part of the proposed project, measures from the 1987 LRDP EIR, as amended (see Appendix A), and development of a site-specific Stormwater Pollution Prevention Plan (see Section 5.1.6, Hydrology and Water Quality). This Plan would include, as feasible, the covering of excavated materials, installation of silt traps, fencing, and use of filter fabric as measures to control erosion and sedimentation as required by the California Construction General Permit. Landscaping would then begin as soon as surface disturbances were finished for each relevant area.

The Proposed Action would therefore not have a substantial impact on geology and soils.

5.1.5 Hazards and Human Health

Various types of hazardous materials would be encountered during demolition activities. About half of the truck trips that would transport materials for disposal off-site would carry non-hazardous construction debris and solid waste, and about half would carry some type of hazardous waste, low-level radioactive waste, or mixed waste. As described in Section 5.1.9, Public Utilities, of the truckloads carrying radioactive waste, the great majority would be of low activity, volume-contaminated items.

The project would incorporate activities and programs to ensure compliance with regulatory and LBNL-specific requirements. Because some equipment and building surfaces in Building 51 are contaminated with hazardous materials at levels that could pose potential hazards to demolition workers, the project would include thorough surveys for all suspected materials, and, if necessary, cleanup of surface contamination on the equipment to be removed and building surfaces to be demolished. This process of removing surface contamination from hazardous materials would follow standard LBNL policies and procedures, which are designed to remove or seal and dispose of these contaminants without hazard to workers, the public, or the environment in accordance with regulatory requirements. Once the surface contaminants have been removed to acceptable levels, general demolition activities would proceed.

Asbestos abatement would be conducted under the LBNL Asbestos Management Program. Before demolition activities proceed, a screening survey would identify ACMs and a sampling

program would be used to assess and quantify ACMs for removal. A licensed and certified asbestos abatement contractor would remove ACMs following regulatory requirements. Asbestos-Certified LBNL personnel would oversee the ACM abatement.

Levels of crystalline silica dust would be controlled at the emission source to limit worker exposure. These controls would also help maintain compliance with air quality emissions standards, keeping dust concentrations at off-site receptors to negligible levels.

Materials that LBNL has reason to suspect might contain radioactivity would be characterized according to DOE-approved protocols and disposed appropriately, as described above. Due to the low levels of radioactivity present in the concrete that would be subjected to jackhammering or otherwise broken up, as well as the protective measures (e.g., applying water for dust suppression), it is expected that no detectable radioactivity would be contained in the dust generated by the project.

The project would include off-site disposal of items containing low levels of radiological activity. The low levels of such activity, coupled with the employment of appropriate safety measures in accordance with LBNL operational procedures (e.g., as set in LBNL PUB-3000; LBNL, 2005c), would ensure that any exposure resulting from the shipment of these items to LBNL employees and contractors (e.g., truck drivers), and to the general public (e.g., pedestrians, or passengers in a car idling in traffic next to a truck containing such items), would be far below applicable regulatory limits.⁹ The shipments with the highest levels of radioactivity, and the only shipments that could create a measurable dose, would be two or three shipments of depleted uranium. The estimated dose to a hypothetical passenger sitting for one hour in a car positioned two meters (about six-and-a-half feet) from a truck carrying depleted uranium would be 0.2 mrem. For a hypothetical pedestrian standing for 15 minutes at a distance of two meters from such a shipment, the estimated dose would be 0.05 mrem. These are conservative assumptions, as it is unlikely that any individual member of the public would be within this distance of these shipments for these lengths of time. Even under these circumstances, the resulting exposures would be hundreds of times below the DOE regulatory limit applicable to members of the public, and below the

⁹ For transport workers, the applicable DOT regulatory limit is 2 mrem per hour. (49 CFR 173.441(b)(4)). For LBNL employees, the annual occupational exposure to general employees at DOE facilities such as the Laboratory is not to exceed a total effective dose equivalent of 5 rem (1 rem = 1,000 mrem) (10 CFR 835.202(a)(1)). Lesser annual exposure limits are set for employees who are pregnant women (500 mrem to the embryo/fetus from the period of conception to birth), and for minors who are occupationally exposed to radiation and/or radioactive materials (100 mrem) (10 CFR 835.206, 207). The LBNL Radiation Protection Program, which implements 10 CFR 835 at the Laboratory, also sets two administrative levels that can be exceeded only with the approval of relevant authorities:

- A Department of Energy Administrative Control Level for workers of 2 rem whole body exposure per year per person is established for all DOE activities. Approval by the DOE Program Secretarial Official or designee is required prior to allowing a person to exceed this level.
- LBNL itself has set an Administrative Control Level of 1 rem per year for whole body exposure. Approval by the Deputy Laboratory Director is required prior to allowing a person to exceed this level.

The exposure of members of the public to radiation sources as a consequence of all routine DOE activities shall not cause, in a year, an effective dose equivalent greater than 100 mrem (DOE Order 5400.5). This standard includes exposure to both airborne radionuclides and penetrating radiation. As mentioned earlier in the text, EPA established a limit of 10 mrem/year for airborne emissions for the general public (40 CFR 61).

standards set out earlier. Exposures would be less at greater distances and lesser durations.¹⁰ For LBNL workers and contractors, the largest reasonably foreseeable exposure would be to truck drivers transporting depleted uranium blocks. A driver would receive a maximum dose of about 0.03 mrem per hour. This estimate, which does not factor in the likely lessening of the dose due to attenuation as radiation passes through the truck cab, also is far below the applicable regulatory limit and below the applicable standards. See Section 5.1.10, Traffic and Circulation, for a discussion of the potential for accidents during the transportation of materials that would be generated by the proposed project.

As a result of the above factors, the potential impacts of hazardous materials, hazardous waste, and other hazards discussed in this section would be reduced to negligible levels.

Grading, filling, and minor excavation to remove contaminated soil would occur during demolition of the building and foundations. Since the concrete slab that surrounds Building 51 would remain in place, this grading, filling, and minor excavation would occur within the Building 51 footprint. Although substantial efforts have been made to locate and sample potentially contaminated environmental media under the building, additional areas of contamination could potentially be discovered during demolition activities, which could potentially result in exposures to demolition workers and/or the environment. Thus, in response to the discovery of conditions that indicate potential contamination, testing would be conducted in these areas prior to allowing work to proceed. Should contamination be present, LBNL would implement necessary measures to protect people and the environment from exposure, in accordance with the regulatory frameworks, and policies and procedures, described earlier in this section. These measures would be contained in a site-specific work plan and a site-specific safety plan, and would be consistent with those required under federal and state hazardous materials regulations and guidelines.

Dewatering may be necessary during project activities because groundwater can be as shallow as 15 feet below ground surface in the vicinity of the site. It is not yet known whether the excavation would intersect the existing groundwater plumes, which are located adjacent to the Building 51 site. As a prudent practice, however, the project would consider all soil and groundwater collected during these activities as potentially contaminated. In accordance with existing LBNL policies, any groundwater extracted during demolition activities would be appropriately contained and tested prior to determining the appropriate disposal option.

Prior to the start of excavation, the project management team would obtain information on known residual soil and groundwater contamination in the project area. The project management team would be responsible for ensuring that bid specifications disclose known locations and concentrations of hazardous chemicals in soil and groundwater that could be encountered by contractors. Any intrusive work in areas where contaminants are present would be performed by properly trained contractors with oversight by the project management team and assistance from the EH&S Division (e.g., for soil, water, or air monitoring or auditing). If residual soil or

¹⁰ For example, the exposure to an individual standing for an hour at three meters (about 10 feet) distance from a depleted uranium shipment would be 0.12 mrem. At six meters the dose would be one-fourth of that dose at three meters, and at 12 meters it would be one-fourth of the exposure at six meters.

groundwater contamination is encountered during demolition, it would be managed in accordance with applicable DOE and Berkeley Lab policies and state and federal regulations regarding hazardous material handling and hazardous waste management.

Project activities would likely involve the use of hazardous materials such as solvents and petroleum products. The use of hazardous materials best management practices (BMPs) during demolition would be required as part of the proposed project under a project-specific Stormwater Pollution Prevention Plan, as described below in Section 5.1.6, Hydrology and Water Quality. Common BMPs include following manufacturers' instructions and securely storing hazardous materials at an appropriate distance from surface water bodies. In addition, as in all phases of the project, excavation and grading activities would comply with applicable state and federal regulations, as well as LBNL-specific policies, that govern hazardous materials exposure of workers, the public, and the environment. Potential exposure of workers, the public, and the environment to hazardous materials would be minimized through development of the site-specific work and safety plans in accordance with LBNL standard operating procedures, and proper handling, storage, and disposal of contaminated soil and groundwater. This would reduce impacts, including the potential for spills of hazardous materials, to negligible levels.

As it would remove a structure and persons associated with it, the project would decrease current exposure to wildland fire hazards. Areas currently occupied by the Building 51 structures would be replanted in accordance with LBNL's Integrated Landscape Management Program, using drought-tolerant native grasses. Landscaping details would include ground cover for erosion control. The proposed project would implement existing design guidelines, as described in the 1987 LRDP, and would be generally consistent with this document. The proposed project would not interfere with implementation of LBNL's emergency response or evacuation plans, because access roads would not be blocked.

5.1.6 Hydrology and Water Quality

As with many large construction projects, the Proposed Action would require the management of water generated from dust suppression activities, rainfall, and, because of the seasonally shallow groundwater, excavation dewatering. Management of the surface water is necessary to avoid entrainment of pollutants such as asbestos, lead, and silica in concrete dust. Also, construction equipment used on-site may release small quantities of petroleum products including diesel, gasoline, and grease that could be combined in the wastewater. The Proposed Action would also involve the management of some materials that have induced or surface radioactivity (see Section 5.1.5, Hazards and Human Health).

Water generated during the project that comes into contact with the site is referred to in this analysis as "demolition contact wastewater." The actual quantity of demolition contact wastewater that would be generated by the proposed project activities is not known; however, for the purposes of this impact analysis, it is assumed that small quantities of wastewater would be generated at the site on each day of demolition activities. Amounts of groundwater that may be generated are difficult to estimate. However, LBNL estimates that approximately 350 gallons of groundwater per day flow beneath the project area during the September dry season and up to

approximately 4,750 gallons of groundwater per day flow through the same area during the December wet season. The upper end of this range is conservatively doubled for planning purposes to a range of 350 to 9,500 gallons of groundwater per day on the site throughout the year. Some portion of this daily groundwater flow would be considered demolition contact wastewater.

The actual quantities of water generated would depend on such variables as the type of equipment used to break concrete, the amount of water discharged from excavations, and the elevation of the groundwater levels. This analysis assumes that demolition activities would continue through the winter and that stormwater management techniques would be used to reduce the contact of stormwater with residual contaminants at the demolition site.

The BMPs used by LBNL are described in its 2002 sitewide Stormwater Pollution Prevention Plan (SWPPP). The specific details of the demolition process and the most effective BMPs for controlling surface runoff, preventing erosion, and maintaining adequate drainage at the Building 51 site will be developed by LBNL staff and contractors in project-specific SWPPPs as the specifics of the demolition activities are further defined. As required by the statewide General Construction Permit, the preparation and implementation of SWPPPs will ensure that pollutants would not enter the environment through uncontrolled runoff. On-going groundwater monitoring would not be disturbed.

The project-specific SWPPPs would address each aspect or phase of the demolition project and describe the BMPs necessary to remedy potential stormwater management issues. LBNL would require each subcontractor operating on the Building 51 site to develop and be accountable to a SWPPP, which would define procedures and BMPs necessary to manage and discharge wastewater generated during the phases of deconstruction. The subcontractor would be responsible for preparing and implementing the SWPPP, while LBNL would oversee acceptable implementation through regular inspection of the BMPs.

Each SWPPP would address in detail the particular wastewater management issues and procedures that are unique to the individual demolition phase or activity. For example, contractors involved in aboveground concrete demolition would develop the necessary BMPs for management of water used for concrete dust suppression; contractors working in subgrade areas or excavations would use BMPs designed to address seepage of groundwater or water accumulated on the subgrade floor of Building 51. The development of the specific procedures would rely on the fact that the building site and pad site are paved, so water on the site could be controlled in a relatively straightforward and reliable manner.

Examples of BMPs that LBNL could require as part of the project, all but the last from the LBNL 2002 facility-wide SWPPP, include the following:

- Any excavated soil that is stockpiled would be covered with weighted plastic during rain events.
- Storm drains would be protected from soil or other materials by placement of a cover, filter fabric, or other measure during demolition activities.

- Good housekeeping practices requiring orderly storage of materials and proper clean-up would be implemented throughout the demolition site.
- Hazardous materials would be stored in closed containers and away from storm drain locations.
- Water from concrete cutting activities or other concrete breaking or sawing would be contained and immediately vacuumed up.
- When new concrete is placed, specific on-site locations would be designated if necessary for concrete dust washing. Concrete residue would be allowed to harden and then would be disposed of as trash, avoiding discharge to storm drains.
- Site winterization would employ LBNL's BMPs and would include covering open tanks and lined ponds that hold demolition contact water, if these are present (such water usually would be stored in already-covered tanks); routing water away from areas that may contain residual construction waste material and petroleum; and inspecting storm drains to ensure that on-site flooding does not occur or waste materials are not flushed with clean stormwater.
- All demolition contact water generated during deconstruction operations would be contained in tanks or lined ponds and tested to determine final disposal method. Testing to determine disposal pathway would follow applicable state and federal guidelines for characterizing and profiling waste material.
- During mud-producing activities, a self-contained station would be set up where truck wheels would be cleaned to prevent dirt from leaving the site by this route. Water would be captured and recycled in this system. This station would use as little water as possible incorporating dry cleaning methods, high-pressure sprayers, and a positive shutoff valve. The station would be located away from storm drain inlets and drainages. Discharge water would be collected and disposed of in accordance with all applicable laws and regulations.

Enforcement of SWPPPs and the required BMPs would be the responsibility of LBNL site monitors who would be on-site during all demolition operations to ensure that contractors comply with the stormwater/wastewater management plans. These monitors would have the ability to authorize contractors to immediately correct non-compliant conditions or order work to stop until such conditions were corrected.

Demolition contact water would be managed by BMPs as specified in SWPPPs required by LBNL for each subcontractor. These SWPPPs and the BMPs they require would be in compliance with state and federal regulations and subject to regular inspection by LBNL staff. The management and disposal of all demolition contact wastewater and stormwater, and regular inspection of wastewater management procedures, would ensure that impacts from the generation of contact wastewater would be negligible. It is anticipated that groundwater determined to be clean can be discharged to the storm drain. Groundwater that is found to be contaminated would be treated to an acceptable level and discharged under permit to the sanitary sewer system.

Stormwater runoff from the proposed site is currently discharged to the North Fork of Strawberry Creek. This condition would not change under the post-Building 51 site configuration. Following the demolition and removal of Building 51 and its foundation, the demolition zone would be converted to vacant space and hydro-seeded with native grasses. This would allow varying amounts of surface water to percolate into the ground rather than flow along the surface, especially early in the rainy season when soil conditions are not yet saturated. The percolation of surface water into the ground would slightly reduce the overall quantity of surface water runoff. Because the Proposed Action would cause stormwater runoff on the subject site either to be slightly reduced or to remain the same as under existing conditions, the impact on runoff rates and volumes discharged to the North Fork of Strawberry Creek would be negligible.

5.1.7 Noise

All work related to disassembly and removal of the internal structures (i.e., the concrete shielding blocks and the Bevatron apparatus) would occur while the exterior structure of Building 51 is in place. The exterior structure would then be demolished. After demolition of the building, the slab and foundation structure would be demolished. Final tasks would include excavating contaminated soils, if necessary, followed by backfilling of the site. Demolition work would be performed approximately 40 hours per week, Monday through Friday; normal work hours would be between 7:00 a.m. and 3:30 p.m. It is possible that some truck loading and departure would take place on Saturdays and/or Sundays, although this would be infrequent.

The degree to which noise generated by the project would affect sensitive receptor areas depends upon the noise level generated by the equipment used, the distance between noise sources and the nearest noise-sensitive uses, and the existing noise levels at those locations. Demolition noise levels fluctuate depending on the particular type, number, and duration of use of various types of equipment.

To determine the potential noise impacts on sensitive receptors, noise tests and calculations were conducted to measure sound propagation from Building 51 to the nearest sensitive receptor areas. The tests used an artificial noise source producing a noise level of 95 dBA at 50 feet. This artificial noise source served as a surrogate for noise levels associated with the loudest stage of demolition described above (i.e., the second stage).¹¹ The noise level generated was measured at the six receptor locations described in Section 4.1.7, Noise Setting, to account for the acoustical effects of the terrain, building structures, and atmospheric conditions. The resulting noise levels, based on measured noise plus background noise, were then compared to the maximum noise levels set by the Berkeley Noise Ordinance as well as the average measured existing noise levels in each of these areas. These results are shown in **Table 3**.

¹¹ Noise levels associated with demolition of the foundation and substructure would be 1 dBA louder than the artificial noise source used in this analysis. As mentioned earlier, except in carefully controlled laboratory experiments, a change of 1 dBA cannot be perceived. Therefore, for this analysis, it was assumed that the noise levels measured as part of the noise tests conducted using the artificial noise source would serve as a reasonable substitute for the noise levels generated by the loudest stage of demolition.

**TABLE 3
MEASURED NOISE LEVELS AT SENSITIVE RECEPTOR LOCATIONS WITH DEMOLITION**

| Measurement Location (see Figure 7) | Demolition Noise Level at Sensitive Receptor Locations (dBA) | Maximum Allowable Noise Level (Weekday/Weekend) (dBA) | Average Background Noise Level (dBA) |
|--|--|---|--------------------------------------|
| Area 1 | | | |
| Site 1 (zoned R4) | 54 | 65/55 | 54 |
| Site 2 (zoned R4) | 46 | 65/55 | 46 |
| Site 3 (zoned R1) | 44 | 60/50 | 44 |
| Area 2 | | | |
| Site 4 (zoned R1) | up to 57 | 60/50 | 54 |
| Site 5 (zoned R1) | up to 53 | 60/50 | 52 |
| Area 3 | | | |
| Site 6 (at wall) (zoned R5) | up to 60 | 65/55 | 54 |
| Site 6 (15 ft. from wall) (zoned R5) | not audible | 65/55 | 53 |

SOURCE: Parsons (2003)

As indicated in **Table 3**, the noise levels associated with the loudest phase of demolition would not be audible at most adjacent sensitive receptor locations, and would not exceed applicable weekday noise limits set by the Berkeley Noise Ordinance.¹² Weekend truck loading and departure activities would generate noise levels that would not exceed Berkeley's weekend noise standard at any sensitive receptor sites. At the same time, on-site receptors, such as occupants of LBNL buildings adjacent to the Building 51 site, would experience temporary noise increases during demolition. Although such receptors are not generally considered noise-sensitive, implementation of mitigation measures identified in the 1987 LRDP EIR, as amended, would lessen noise impact to a negligible level (see Appendix A). Moreover, as part of project contract specifications, LBNL would require its subcontractors to employ the following noise control procedures:

- **Maximum noise:** Contractors will use equipment and methods during the course of this work that minimize disruption to adjacent offices and residences. Noise levels for trenchers, graders, and trucks will not exceed 80 dBA at 50 feet as measured under the noisiest operating conditions.

¹² If demolition work were to occur on weekends, associated noise levels would exceed Berkeley's weekend noise standard (City of Berkeley, 2005) at Site 4 and at the wall at Site 6. At Site 4, the combination of background and demolition noise would result in a noise level of up to 57 dBA, which represents an approximately 3-dBA increase over background noise. A 3-dBA change is considered a just-perceivable difference in noise level. Therefore, this increase in noise level would result in a negligible impact. The majority of LHS activities occur away from the wall at Site 6, in areas where there is no line-of-sight to the Building 51 area (a partial line-of-sight is available at the wall, as well as at the north parking area). Given that most LHS visitors would remain in the area behind this wall and that LHS itself is well behind this wall, LHS activities and visitors would not be exposed to demolition noise levels in excess of the weekend standard.

- **Equipment:** Contractors will use jack hammers equipped with exhaust mufflers and steel muffling sleeves. Diesel equipment will have exhaust muffled. Air compressors will be of a quiet type such as a “whisperized” compressor.
- **Operations:** Machines will not be left idling. Electric power will be used in lieu of internal combustion engine power whenever possible. Equipment will be maintained to reduce noise from vibration, faulty mufflers, or other sources.
- **Scheduling:** Noisy operations will be identified in the project schedule. Such operations will be scheduled so as to minimize their impact on occupied areas and their duration at any given location.

Demolition-induced vibration attenuates more or less rapidly at distance from the source, depending largely on soil conditions. Given the distance between the demolition site and any off-site buildings and residences, it is reasonable to assume that there would be no off-site impacts from groundborne vibration regardless of soil conditions. People working in LBNL buildings in the immediate vicinity of Building 51 may notice groundborne vibrations associated with demolition of the building. This impact would be negligible because it would be temporary and intermittent and would not adversely affect any off-site receptors.

Lastly, truck traffic associated with the hauling of materials to and from the site could potentially elevate noise levels along haul routes for the duration of demolition activities. The project would result in a maximum of 34 daily one-way truck trips. Trucks would be directed to routes on roads and freeways that are already heavily traveled. Therefore, given the limited number of project trips and the volume of existing traffic on the affected roadways, the general increases in noise levels along haul routes would not be perceptible.

While the Proposed Action is consistent with the City of Berkeley’s Noise Ordinance, the additional measures incorporated as part of the Proposed Action would assure that the Proposed Action would not expose sensitive receptors to excessive noise levels.

5.1.8 Public Services

The Proposed Action would not introduce any additional long-term population or employment into the area. Thus, it would not result in any additional long-term demand for police or fire services or the need for new or altered facilities.

The demolition activities may require temporary roadway lane closures and detours, but these temporary changes would not substantially affect response times to the Building 51 site and its vicinity. No complete road closures are anticipated during the demolition period. Demolition activities would be overseen so as to comply with applicable safety requirements, including but not limited to LBNL-specific requirements and those of the DOE and the federal OSHA. Fire, emergency medical, and police services would be appropriately informed of relevant aspects of the project.

The Proposed Action would result in a maximum of approximately 34 one-way truck trips per day, and 4,700 total one-way truck trips on Berkeley city streets and public highways over a

period of four to seven years. These project-related truck trips, along with other, non-project-related truck trips, would cause wear on those streets, roads, and highways. Large trucks are used routinely on local streets designated as truck routes within Berkeley and also used on public highways and freeways. Such public roadways are designed and constructed to sustain regular use by heavy trucks. While most of the project truck shipments are anticipated to fall within the normal truck weight limits, about five percent would be overweight, and therefore their routes would be specified to preclude damage to bridges along the way. All project-related trucks would use approved truck routes, and therefore no damage to roadways is expected beyond that which would be considered normal wear and tear.

5.1.9 Public Utilities

Project demolition activities would generate waste and debris. Some items would be contaminated with radioactivity or have other hazardous characteristics. These waste types and their disposition options are discussed in Section 5.1.5, Hazards and Human Health. About half of the materials that would be removed would consist of non-hazardous construction debris and other solid waste. Categories of the latter include reinforced concrete shielding blocks, concrete from the building slab and foundation, glass, wood and metals. In the Bevatron accelerator itself, the most prevalent material is steel, with significant amounts of copper, aluminum, and other metals also present. In addition, there would be incidental quantities of other materials in the Bevatron apparatus, such as rubber, epoxy, and plastic.

The Proposed Action would use contractors to remove the various types of construction debris that would be generated. The project would seek to reuse or recycle non-hazardous waste where feasible. For example, uncontaminated metals might go to scrap dealers. Items that could not be salvaged would be sent to appropriate municipal landfills, such as the Altamont Landfill in Livermore, California.

Metals not subject to the DOE Metals Release Suspension would be eligible for unrestricted (“free”) release. For concrete shielding blocks, reuse options include shielding at other accelerators, and soil stabilization. Prior to release for shipment off-site, these materials would be screened in accordance with the LBNL EH&S Protocol for Survey and Release of Bevatron Materials (LBNL, 2005b). Such materials can be sent off-site and reused or recycled by government agencies and private sector parties without restrictions. If reuse or recycling is not feasible, non-radioactive concrete blocks, concrete from the other sources, and other non-hazardous materials can be sent to landfills that accept these types of materials.

Another recycling option for concrete with no hazardous characteristics is to send it to commercially operated off-site locations that break concrete into rubble. The resulting rubble could be released for such uses as fill for construction projects and road building, or it could be sent to landfills.

It is assumed that approximately half of the clean fill needed for backfilling the foundation void would be purchased and brought on-site, and the other half would be supplied by clean fill from LBNL, possibly including a small amount of recovered rubble from the slab and foundations.

Table 4 provides a summary of the principal categories, amounts, and destinations of hazardous and non-hazardous waste that would be generated.

**TABLE 4
DEMOLITION WASTE: ESTIMATED AMOUNTS AND DESTINATIONS**

| Material | Local Class 3 ^a Landfill | Local Class 2 ^b or Class 3 Hazardous Waste Facility | Reuse/ Recycle | Low Level Radioactive Waste Disposal Site ^e |
|--|--|---|--|---|
| Asbestos Containing Material | | 26 truckloads | | |
| Concrete Shielding Blocks | | | | |
| Volume contamination | | | | 3,200 tons |
| Eligible for unrestricted release | 10,300 ^c tons | | | |
| Miscellaneous Radioactive Waste Items | | | | 250 tons |
| Bevatron Accelerator | | | | 12,360 tons ^d |
| Building Steel from Accelerator Zone | 180 tons ^d | | | |
| Building Steel from Outside Accelerator Zone | | | 900 tons | |
| California Hazardous Materials | | 40 tons | | |
| Slab and Foundation Debris | | | | |
| Hazardous materials-contaminated | | 800 cubic yards | | 200 cubic yards |
| Volume contamination | | | | |
| Non-radioactive | | | 10,500 cubic yards | |
| Contaminated Soil | | 200 cubic yards | | |
| Beam Line Components with Internal Surface Contamination | | | | 80 tons |
| Lead | | | | 5 tons |
| Depleted Uranium Shielding | | | | 43 tons |
| Other Non-Hazardous Demolition Waste | 750 tons ^c | | | |
| TOTALS | 11,230 tons | 40 tons, 1,000 cubic yards, and 26 truckloads | 900 tons and 10,500 cubic yards | 15,938 tons and 200 cubic yards |

^a A Class 3 Landfill is for disposal of ordinary municipal solid waste.

^b A Class 2 Landfill is for "designated waste." Designated waste is defined by California Water Code Section 13173 as (a) Hazardous waste that has been granted a variance from hazardous waste management requirements pursuant to Section 25143 of the Health and Safety Code and (b) Nonhazardous waste that consists of, or contains, pollutants that, under ambient environmental conditions at a waste management unit, could be released in concentrations exceeding applicable water quality objectives or that could reasonably be expected to affect beneficial uses of the waters of the state as contained in the appropriate state water quality control plan. Designated wastes typically include such materials as non-friable asbestos, sewage sludge (biosolids), bag house waste, grit, street sweepings, petroleum contaminated soil, triple-rinsed pesticide containers, etc.

^c Some of this waste may be reused or recycled, lowering the amount that would be sent to landfills.

^d Subject to DOE Metals Suspension. If not radioactive, some of this waste may be sent to landfills subject to an agreement not to recycle (i.e., "free release").

^e Envirocare, Nevada Test Site, or other authorized facility.

As part of its standard operating procedures, LBNL consults with landfills prior to the start of demolition activities to ensure that there is sufficient capacity to accept the amount of waste generated by such projects, and has done so for the proposed project. No problems are anticipated in disposing of the various types of waste that would be generated.

The Proposed Action would result in a negligible impact on public utilities.

5.1.10 Traffic and Circulation

The Proposed Action would result in temporary and intermittent increases in traffic volumes on area roadways. Those increases would be associated with commute trips by demolition workers and the movement of equipment used for demolishing Building 51 and the Bevatron, removing materials, and backfilling and grading the Building 51 site. The intensity and nature of these activities would vary over the multi-year period of the project, and the range of adverse impacts on traffic flow and parking conditions would similarly vary. Potential adverse project-related transportation impacts would primarily relate to temporary increases in traffic volumes on area roadways outside the Lab site, in the City of Berkeley.

Truck Destinations and Routes

The Proposed Action would generate truck trips for a variety of purposes, including equipment and material deliveries and removals, demolition, excavation, and backfilling. The Proposed Action would seek to reuse or recycle materials (e.g., uncontaminated metals and concrete) where feasible. Items contaminated with non-radioactive hazardous materials would be sent to treatment and disposal facilities or landfills permitted to receive such items.

Berkeley Laboratory routinely informs its construction subcontractors that truck routing be directed toward University Avenue, Oxford Street between Hearst and University Avenues, Hearst east of Shattuck Avenue, Shattuck Avenue, Adeline Street, and Ashby Avenue, and that trucks avoid the Warring/Derby/Belrose/Claremont corridor. As part of the Proposed Action, contract specifications would include requirements that truck shipments would follow a subset of these routes: in general, shipments from the site would proceed down Cyclotron Road to Hearst Avenue and then proceed west on Hearst Avenue, south on Oxford Street, and west on University Avenue to I-80. Shipments to the site would reverse these directions. This is also the route designated for radioactive and mixed waste in a 1996 agreement between LBNL and the City of Berkeley. The location of the receiving facilities would dictate what direction on I-80 the trucks would travel.

No roads would be permanently closed as a result of the Proposed Action, and no new roads, road extensions, or improvements would be required. As stated above, LBNL's Facilities Master Specifications would require flaggers for all work that may affect the use of roads by the University and, in accordance with LBNL's Health and Safety Manual, traffic disruptions and temporary road closures would be managed through the use of signs, cones, barricades, flaggers, and clearly identified traffic detours. Additionally, security and the local fire and police departments would be notified of any temporary road closures.

Number and Timing of Trips

An estimated maximum of about 4,700 one-way truck trips would be required over the four- to seven-year term of the Proposed Action. Most of the trips would be one of two types: 1) inbound trips with empty trucks and outbound trips with trucks hauling away material for appropriate disposal, or 2) inbound trips delivering clean backfill and outbound empty trucks. Other trips would be for the delivery of demolition equipment and miscellaneous supplies.

Demolition work would be performed approximately 40 hours per week, Monday through Friday; normal work hours would be between 7:00 a.m. and 3:30 p.m.. It is possible that some work, including truck loading and departure, would take place on Saturdays and/or Sundays, although this would be infrequent.

The highest level of truck travel would occur during the final months of the proposed activities, when backfilling is underway. It is estimated that the number of daily truck trips at that time would be about 18 to 34 one-way trips (i.e., up to 17 loaded trucks and 17 empty trucks); during the other periods of demolition activity, the number of truck trips per day would be no more than about 10 one-way trips.¹³ Because these truck trips would be spread over the course of a work day, the up to 34 daily one-way trips would generate an average of about four one-way trips per hour (i.e., one truck every 15 minutes). However, the actual number of shipments could be greater at particular times.

The number of workers and associated trips would vary over the multi-year demolition period, but is estimated to be about 20 to 25 workers on average per day, with a maximum of up to about 50 workers. Contractor personnel not taking public transportation or LBNL-provided bus transit would park near the Building 51 site or elsewhere at LBNL. An estimate of the number of daily trips by workers is based upon a conservative assumption that all of the workers would be driving alone (i.e., no carpooling assumed) to and from the site during the peak hour, even though public transportation and Laboratory shuttles are available in the Building 51 area. In addition, it was assumed that because of the presence of an on-site cafeteria, no more than about 25 percent of the demolition workers would travel off-site during the lunch period. The number of trips generated by workers would therefore be up to 50 inbound trips in the morning, 24 mid-day trips (12 inbound, 12 outbound), and 50 outbound afternoon trips for a total of approximately 124 daily trips during the peak demolition activity periods. The worker-generated trips would be dispersed over the various roadways used between the Building 51 site and the worker's trip origin/destination.

Effects on Roads and Intersections

The estimated increase in traffic volumes caused by haul truck traffic for the Proposed Action would not be substantial relative to background traffic conditions, and would fall within the daily fluctuations of traffic volumes for area roadways, which would not be noticeable to the average motorist. As noted in Section 4.1.10, Traffic and Circulation Setting, the intersections of University Avenue / Sixth Street and University Avenue / San Pablo Avenue operate at LOS F

¹³ For comparison, existing daily traffic entering and exiting LBNL is approximately 5,700 vehicles per weekday.

during both peak hours. The remaining 20 study intersections operate at LOS D or better. The Proposed Action's contribution to the two intersections operating at LOS F would represent an increase of no more than about 0.9 percent above the a.m. and p.m. peak hour traffic volumes. These truck trips would be spread over the course of a work day, therefore, the highest level of truck traffic would generate an average of about one truck every 15 minutes. This short-term increase in vehicle trips would not substantially affect level of service and traffic flow on roadways. The primary impacts from demolition truck traffic would include a temporary and intermittent reduction of roadway capacities due to the slower movements compared to passenger vehicles. As stated above, at particular times, the actual number of truck trips could be greater than the average estimated herein. However, with the incorporation of the mitigation measure described below, the number of demolition-generated vehicle trips would not result in any adverse change in traffic levels of service.

The Proposed Action would neither alter the physical configuration of the existing roadway network serving the area, nor introduce unsafe design features. The physical and traffic characteristics of area roadways (e.g., traffic signal and stop-sign control, pedestrian crosswalks and crossing signals) would safely accommodate traffic generated by the Proposed Action. The Proposed Action's effect on general and emergency access, pedestrians and bicyclists, and safety related to roadway design, would be negligible.

Transportation of equipment or demolition materials exceeding the load size and weight limits of any roadways would require special permits. There are established procedures and processes for obtaining such permits through agencies governing the use of the roadway and highway system. Compliance with applicable regulatory requirements is expected to result in negligible impacts.

Mitigation: To address potential temporary and intermittent adverse effects to transportation and traffic, the following mitigation measure would be adopted:

The frequency of truck trips (loaded or empty) shall be no greater than (a) one every 10 minutes (six truck trips per hour) during the a.m. and p.m. peak commute hours, and (b) one every five minutes (12 truck trips per hour) during periods other than the a.m. and p.m. peak commute hours.

Under this limitation, the projected level of truck traffic would have minimal effects on traffic flow, even if those trucks were to travel through the congested intersections on University Avenue at San Pablo Avenue and Sixth Street during the peak commute hours. Hourly truck trips would represent an increase of no more than about 0.9 percent above the a.m. and p.m. peak-hour traffic volumes, respectively, at the above-cited congested intersections.¹⁴

Demolition workers would require parking areas for their vehicles. Adequate parking is available in the Building 51 staging area to meet parking needs of the Proposed Action, and as part of the Proposed Action, demolition workers driving vehicles to LBNL would be directed to park within that area.

¹⁴ The maximum 0.9-percent increase was calculated using six one-way truck trips (one every 10 minutes), a passenger-car-equivalence of three cars per one truck, and existing a.m. peak-hour traffic volumes on University Avenue. The percent increase with any other combination of values (e.g., four one-way truck trips, or existing p.m. peak-hour volumes, or total intersection volumes, or cumulative volumes) would be less than 0.9 percent.

Transport of Demolition Materials

The Proposed Action would require the off-site shipment of hazardous waste, low-level radioactive waste, and mixed waste. Transport of hazardous and radioactive materials is addressed below, and additional information on the handling of these materials is provided in Section 5.1.5, Hazards and Human Health.

Transport of Radioactive Waste

Radioactive waste would consist of waste that contains induced and/or surface radioactivity, the presence of which would be determined by instrument surveys or swipe samples, depending on the items involved. While Berkeley Lab is subject to DOE requirements for the on-site management of radioactive waste, it is subject to a different set of requirements for the transport of such waste, mandated by the U.S. Department of Transportation (DOT), as follows:

- As described in Section 5.1.5, for volume contamination from induced radioactivity, the DOE-approved detection limit for radioactivity is 2 picoCuries/gram (pCi/g). The DOT definition of radioactive waste differs from that of DOE. Items with induced activity are not managed under DOT regulations as radioactive where the sum of the radioactivity of all of the isotopes in an item expected to be encountered during the Proposed Action is 270 pCi/g or less. Thus, items with radioactivity between 2 pCi/g and 270 pCi/g would be classified as "radioactive" by DOE, but not by DOT. Only items with an induced activity above DOT isotope-specific activity thresholds are required to be managed as a DOT hazardous material for shipment to a disposal facility.
- The number of surface contaminated items is expected to be small enough that one shipment would suffice. It is possible that these items would be grouped and shipped with other radioactive waste produced by other programs at LBNL. Shipments would be labeled and transported in accordance with DOT requirements.
- All or most of the concrete blocks containing uranium above background levels, and all of the depleted uranium blocks, would be transported as DOT radioactive material, and labeled and transported in accordance with DOT requirements. Some metals from the Bevatron may also be shipped as DOT radioactive material.

As stated in a 1996 agreement between LBNL and the City of Berkeley, the Laboratory:

“will target shipments [of radioactive and mixed waste] for the morning hours of 9 a.m. - 11 a.m. and pledge[s] to avoid where possible, shipments during peak 'rush hour' traffic (6 a.m. - 9 a.m. and 3 p.m. - 8 p.m.). However, we must state that when this target cannot be met, the Laboratory reserves the right to allow the transporter to depart at other times, confident that the standard we meet for packaging and shipping such waste provides every reasonable assurance for protection of the environment and public health.”

As described earlier, radioactive waste would be sent to an approved disposal site. Prior to beginning shipments of items determined to be radioactive waste, LBNL would make a voluntary annual advance notification to designated City of Berkeley agencies. This notification would summarize the general types of waste being shipped, the typical radioisotope content of each waste type, and the anticipated shipping frequency.

Employees and contractors at Berkeley Lab who handle and transport radioactive materials must comply with the requirements of the Laboratory's DOE-approved Radiation Protection Program. Any shipments or transfers of radioactive materials from the Laboratory would be reviewed and approved by the Environment, Health and Safety (EH&S) Division to ensure that the materials would be properly contained for shipment pursuant to applicable DOT and DOE regulations and requirements, and would not present a hazard to the public during transport. As described in Section 5.1.5, any radiological dose to LBNL employees and contractors, or to the general public, would be far below applicable regulatory limits.

Transport of Hazardous Waste

The EH&S Division is responsible for ensuring compliance with hazardous waste regulations and for determining the Berkeley Lab Hazardous Waste Handling Facility's management requirements, selecting a disposal site, and manifesting and maintaining disposal records. Hazardous waste, and transite and other asbestos-containing material, would be packaged, labeled, and transported as per EPA and DOT regulatory requirements. Any residual soil or groundwater contamination that is encountered during demolition would be managed in accordance with applicable DOE and Berkeley Lab policies, and state and federal regulations regarding hazardous waste transport. These regulations are specifically designed to reduce the potential risk of any adverse affects to human health to negligible levels.

Transport of DOT Non-Regulated Materials

In general, due to the absence of hazardous characteristics, the DOT non-regulated materials that would be shipped off-site as a result of the Proposed Action would not require sealed containers. Items would have been vacuumed or otherwise cleaned prior to shipment, and the trucks would not release radioactive or hazardous dust products. However, some items likely would be shipped in sealed containers because of certain physical characteristics (e.g., small items that otherwise would be difficult to hold down or surface contaminated objects that may contain dispersible radioactivity).

Accident Potential

Accident data for collisions involving trucks over a three-year period (2002 through 2004) were obtained from the Department of California Highway Patrol for roadways that truck trips generated by the Proposed Action would likely use between the Building 51 site and the I-80 freeway (CHP, 2005). **Table 5** shows the name of the road, the length of the road segment in question, the total number of collisions involving trucks in the three-year period, the average number of accidents per year, and the number of accidents that were the fault of the truck driver in the opinion of the reporting officer. As shown in the table, the number of accidents per year involving trucks has not been high, and has been less so if one considers only those for which fault was assigned to the truck driver.

TABLE 5
COLLISIONS INVOLVING TRUCKS ON LIKELY TRUCK ROUTES (2002-2004)

| Roadway | Length of Segment | All Accidents | | Fault of Truck Driver | |
|---|-------------------|---------------|----------|-----------------------|----------|
| | | Total | Per Year | Total | Per Year |
| University Avenue (Oxford Street to I-80) | 2.19 miles | 17 | 5.7 | 10 | 3.3 |
| Oxford Street (University Ave. to Hearst Ave.) | 0.12 mile | 1 | 0.3 | 1 | 0.3 |
| Hearst Avenue (Shattuck Ave. to Highland Pl.) | 0.72 mile | 1 | 0.3 | 1 | 0.3 |
| Shattuck Avenue (Hearst Ave. to Ashby Ave.) | 1.31 mile | 5 | 1.7 | 2 | 0.7 |
| Adeline Street (Shattuck Ave. to Ashby Ave.) | 0.39 mile | 3 | 1.0 | 3 | 1.0 |
| Ashby Avenue (Shattuck Avenue to I-880) | 1.66 mile | 9 | 3.0 | 4 | 1.3 |

SOURCE: CHP (2004)

The Proposed Action would neither change the physical characteristics of the street network serving the site, nor generate traffic that is incompatible with existing traffic patterns. It would be unlikely that the rate of motor vehicle accidents (i.e., accidents per number of vehicles) would increase as a result of the Proposed Action. There would be no reasonably foreseeable substantial risks to health and safety from transporting project demolition material.

The Proposed Action would result in a negligible impact on traffic, circulation, and parking at the Building 51 site and in the vicinity.

5.1.11 Visual Quality

Demolition activities would create a temporary adverse effect on the visual quality of the proposed site and its surroundings. The visual environment during the demolition project, which would last between four years and seven years, would include the presence of elements typical of a demolition site such as cranes, excavators, loaders, trucks, compactors, stockpiled material, and temporary fencing, as well as the truck trips necessary to bring materials to and from the site. After demolition activities have been completed, the site would be backfilled, compacted, and hydroseeded. While future reuse of the site is contemplated by LBNL, no specific project has been identified to date, and for the purpose of this analysis, no buildings would exist on the site after the demolition project is completed.

In accordance with 1987 LRDP EIR, as amended, disturbed areas would be revegetated using native shrubs, trees, and/or grasses (see Appendix A). All vegetation placed by the proposed project would be irrigated as necessary and would conform to the 1987 LRDP Design Guidelines.

Views of the site and of demolition activities would be primarily available from locations immediately surrounding the building, on LBNL property, with some portions of the site visible from the Lawrence Hall of Science when looking west. The visual environment created during demolition activities would be temporary and therefore its impact on views would be negligible. Further, no long-range views of the project site would be altered, as the site is generally not visible from longer distances within the City of Berkeley.

Removal of the Bevatron and Building 51 would alter the character of the site by replacing a large building complex with an open, revegetated area of about 2.25 acres in size; however, this alteration would not create an adverse aesthetic impact.

If nighttime demolition activities were to occur, temporary lighting would be required that could affect views by increasing the amount of light and glare emitted from the project site. Work would be performed approximately 40 hours per week, Monday through Friday. Normal work hours would be between 7:00 a.m. and 3:30 p.m. However, if it would be necessary to perform some work activity after sunset or before sunrise, such as truck loading and departure, or to complete a critical phase of work that would not cause high levels of noise or other impacts, the Lab would install night shields on all outdoor fixtures used during demolition activities to minimize potential light and glare spillover impacts. This nighttime lighting would not be a substantial new source of light or glare visible to off-site urban areas.

The Proposed Action would therefore not have an important impact on the visual quality of the site, or the visual quality of areas in the vicinity of the site.

5.1.12 Environmental Resources Not Affected

Environmental resource topics in which no impact would occur include the following:

- **Floodplains/ Wetlands.** The Proposed Action would not take place within a 100-year floodplain or in the vicinity of wetlands.
- **Seiche, Tsunami, and Mudflows.** Removal of the structures eliminates structural hazards associated with mudflows, seiches, and tsunamis.
- **Agriculture/Mineral Resources.** There are no agricultural land uses on or near the project site that would be affected by the demolition of Building 51. The California Department of Conservation, Geological Survey (CGS, formerly Division of Mines and Geology) has mapped the project site as a MRZ-4, which is an area containing no known mineral occurrences where geologic information does not rule out either the presence or absence of significant mineral resources (Kohler, 1996). There are no mineral resource sites that would be affected by the demolition of Building 51.
- **Odors.** The demolition process would include no activities or sources capable of creating any objectionable odors.
-

Riparian/Sensitive Habitats. The site is currently developed and does not contain riparian habitat or support sensitive natural communities. The demolition of the structures would not affect these habitats as they do not exist on the site. There are no marshes, vernal pools, or wetlands on the site. No impact would occur as these resources are not present.

- **Habitat Conservation Plan/Natural Community Conservation Plan (HCP/NCCP).** The site is not located within the boundaries of a HCP or NCCP area. Therefore, the Proposed Action would not conflict with a HCP or NCCP.
- **Air Traffic.** The site is not located within two miles of a public or private airstrip. Therefore, there are no potential impacts associated with safety and noise hazards related to air traffic. The demolition project would have no effect on air traffic patterns.
- **Permanent Noise.** The Proposed Action would not result in permanent increases in noise levels in the project vicinity. Once demolition is complete there would be no further noise generated.
- **Septic Systems.** No septic systems exist on the site. Existing wastewater disposal systems would remain intact.
- **Water and Wastewater.** No new wastewater would result from the demolition of Building 51. If water is needed to reduce dust during demolition, wastewater would not be generated as only enough water to moisten the active area would be used and no runoff would occur. With such small quantities, wastewater treatment would not be affected by dust suppression watering. Therefore, no impact to wastewater treatment would result.

Water consumption would be maintained at roughly the current rate as a result of the demolition and relocation of employees on-site, and sufficient water supply is currently available. A limited amount of water would be required for demolition-related activities, such as dust suppression and site housekeeping; however, the amount required would not result in the need for additional water facilities or entitlements to serve the proposed demolition activities. The Proposed Action would not result in an increase in long-term demand, but would maintain existing demand levels. No new water or wastewater treatment facilities would be required.

- **Energy.** The Proposed Action would require short-term use of energy, including electrical power and fossil fuels to operate equipment. Long-term energy use would be maintained at the current rate as a result of the relocation of employees on-site. The Proposed Action would not result in a long-term increase in energy demand, and no new electricity-generating equipment or facilities would be required.
- **Community Division.** Demolition would not divide the community, as it would merely result in the removal of existing structures no longer used on the site.
- **Population Growth/Housing Displacement.** No new homes, employment, or infrastructure would be created as a result of the demolition of Building 51. As a result, no increases in population levels are anticipated. There are no existing housing structures associated with Building 51. No homes would be demolished as a result of this Proposed Action. No replacement housing is needed.

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Recreation. No population increase would occur as a result of the Proposed Action; therefore, the existing level of use of neighborhood parks and regional facilities would not increase or change. Since the use of such facilities would not increase, deterioration of recreational opportunities would not be accelerated. The same levels of use and wear that are currently experienced would continue under this Proposed Action. No recreational facilities would be constructed, nor would demand exceed the availability of recreational facilities. This Proposed Action would not construct or require the off-site construction of recreational facilities.

- **Land Use.** The Proposed Action would take place on an area that is adjacent to Lawrence Road (from which vehicles enter and leave the site) and McMillan Road within Berkeley Lab. Laboratory, office, engineering, and computing functions occupy the LBNL buildings immediately to the west of Building 51. Open space or landscaped areas border the site immediately to the east and north. The Proposed Action would not conflict with LBNL planning documents, including its Long Range Development Plan. The area has been previously identified as a location of a future laboratory building in LBNL planning documents. A brief, supporting analysis of Land Use is included in Appendix B.
- **Socioeconomics.** Federal funding for the Proposed Action would be from national sources and would not represent an important commitment of local resources. Employment for the demolition would draw upon local populations and would not be perceptible in any particular employment or housing market.
- **Environmental Justice.** Due to the low incidence of localized, off-site impacts from the Proposed Action, as well as to the demographics of populations living nearest the project site, there would be no disproportionately high or adverse human health or environmental effects on minority or low-income populations from the demolition.

5.2 Analysis of Abnormal Events and Accident Scenarios

Routine accidents and injuries (e.g., slips, trips, and falls) are common occurrences at demolition sites and are not considered abnormal events. Nevertheless, worker safety issues are addressed in this document and would be further minimized by implementation of applicable federal, state, OSHA, and LBNL regulations and practices, including those identified in Appendix A of this document.

Vehicle accidents related to trucking are discussed under Accident Potential in Section 5.1.10, Traffic and Circulation.

Abnormal accidents would include serious equipment malfunction, or major structural or land stability failures due to faulty engineering or construction practices. Again, these issues have been addressed and would not be reasonably foreseeable given the inclusion of various precautionary elements of the Proposed Action, including those identified in Appendix A of this document.

5.3 Environmental Consequences of the Proposed Alternatives

5.3.1 No Action Alternative

Under the No Action Alternative, the induced radioactivity contained in the concrete and other material of the Bevatron would remain on site and continue to decay over time.¹⁵ The facility would remain a long-term maintenance and financial drain on LBNL, and would not address the multiple legacy hazards on site. Because of the problems with the building, all present occupants are slated for relocation during 2005-2006.

The No Action Alternative would not achieve any of the goals of the Proposed Action.

Because the No Action Alternative would involve no on-site demolition activities or off-site removal of debris, the visual quality, air quality, biological resources, geology and soils, hazards and human health, hydrology and water quality, noise, public services, transportation, public utilities effects related to the demolition or to the transportation of debris would not occur.

However, the No Action Alternative would not avoid long-term cultural resources impacts, because the deterioration of Building 51 and the Bevatron would continue and eventually, the value of the historic physical resource would be lost. Lastly, the No Action Alternative would not include hazard abatement or seismic upgrade activities, and therefore, long-term on-site risks to worker or public health could be greater than under the Proposed Action.

5.3.2 Preservation

Under the Preservation Alternative, the entire site would be dedicated to non-LBNL uses and could be managed by another public agency, such as the National Park Service, with the intention of actively preserving Building 51 and the Bevatron equipment within it. The public agency would maintain and preserve the building in accordance with the *Secretary of the Interior's Standards for Preservation*, and would allow limited public access for interpretive/educational purposes.

The Preservation Action alternative would not achieve most of the goals of the Proposed Action.

Under the Preservation Action, the facility would still require long-term maintenance and a substantial financial investment for clean-up and refurbishment. This would include such things as re-roofing and exterior waterproofing. Reinforcement would be required to strengthen the structure to make it seismically safe. New roll-up doors would also be required to replace those that were either removed or are inoperable. The facility would have to be patrolled periodically to

¹⁵ This alternative is also a decay-in-place alternative. The nuclei of radioactive atoms are unstable. Over time, the nuclei will eventually decay by emitting a particle and/or radiation, which transforms the nucleus into another nucleus, or into a lower energy state. The chain of decays continues until the resulting nucleus is stable. Decay for an interval of 10 half-lives would reduce the radioactivity to roughly 1/1000 of the original. Thus, for Co-60, which has a half-life of 5.2 years; decay for 52 years would reduce the Co-60 radioactivity to roughly 1/1000 of its present value.

prevent unauthorized uses, due to the continuing presence of hazardous materials, and, as would be the case for any unoccupied building, to ensure that it did not become occupied by unwanted animals or pests.

The Preservation Alternative would involve on-site repair activities and related off-site trucking, as well as long term operations, that would result in aesthetics, air quality, biological resources, cultural resources, hazards and human health, noise, public services, transportation, and public utilities impacts that would be smaller than the Proposed Action's impacts.

The Preservation Alternative would result in substantially less site activity and demolition, so would have a lower potential for wastewater and runoff impacts than under the Proposed Action. Under this alternative, impervious surfaces would not be removed; therefore, the Proposed Action's beneficial impact to water quality would not occur, because impervious surfaces would remain in their existing condition at the site.

The Preservation Alternative could result in a potential seismic safety impact, because it would expose more people to potential injury as a result of seismic induced hazards. However, unless the building were occupied on a regular basis, this impact would likely be negligible.

5.3.3 On-Site Rubbling

Under the On-Site Rubbling Alternative, most of the Proposed Action's activities would remain the same with the exception of activities related to processing and disposal of concrete. Under this alternative, most of the concrete from the building structure (i.e., walls and floors), foundation, and many of the concrete blocks shielding the Bevatron would be rubble on-site. Metal (e.g., rebar) in the debris would be separated and disposed of separately. Only concrete that contains no detectable added (i.e., non-naturally occurring) radioactivity and otherwise clear of contaminants would be rubble. The rubble material and segregated reinforcing steel would be recycled if public or private sector demand were available at the time of production. If not, it would be disposed of at a landfill. LBNL could use the rubble as aggregate or fill material if the need for such materials coincided with its production; however, this is speculative.

The On-Site Rubbling Alternative would achieve the goals of the Proposed Action.

On-Site Rubbling would require open areas for staging the broken but not yet rubble concrete, maneuvering large heavy equipment to transfer broken concrete into the first crushing machine, and stockpiling the initially crushed material. In addition, a separate area would be required for the collection and consolidation of reinforcing steel. Sufficient space adjacent to Building 51 does not currently exist for such an operation, and a site or sites would have to be made available elsewhere at LBNL, at a sufficient distance from off-site sensitive receptors to avoid nuisance impacts. The On-Site Rubbling Alternative's requirement for such space could result in some minimal impacts to land use, whereas the Proposed Action would not affect land use.

Crushing of demolished materials for reuse as aggregate would greatly increase the amount of dust (PM₁₀) generated as compared to the proposed project. However, the amount of dust

produced during crushing activities could be reduced by regularly watering the crushing operations to keep dust levels low. In addition, as compared with the proposed project, there would be additional heavy equipment, such as the concrete crushing machines themselves, which would produce additional diesel emissions. As would be the case for the proposed project, LBNL policies require subcontractors to comply with an array of federal and state requirements, including BAAQMD regulations and *BAAQMD CEQA Guidelines*, as well as OSHA regulations. These would ensure that impacts to air quality would be negligible. Long-term non-construction impacts would be the same as those of the proposed project.

Noise produced under this alternative would not exceed local noise limits. The noise generated would be greater than that under the proposed project if the concrete crushing equipment operated at the same time as other heavy demolition equipment. However, the incremental additional noise that would be created by this concrete crushing equipment would not be important. Noise created by the hoe ram hammer, which would be used during demolition for both the proposed project and this alternative, is greater than the noise created by other project equipment, to the extent that the combined noise level of the activity is based predominantly on the use of the hoe ram hammer. The noise produced by the concrete crusher operating together with the hoe ram hammer would not result in substantial noise increases over the level of the hoe ram hammer alone. Therefore, the noise levels would remain essentially the same for this alternative as for the proposed project.

Impacts to biological resources could be greater than under the Proposed Action because the on-site rubbing machinery and activities would have a larger potential to result in impacts to nesting raptors and other special-status nesting birds, special-status bats, and other biological resources, due to increased noise generated by the operation of the rubbing equipment.

The On-Site Rubbling Alternative's impacts to cultural resources, geology and soils, hazards and human health, hydrology and water quality, public services, traffic, and public utilities would be the same as would occur under the Proposed Action.

5.4 Cumulative Impacts

5.4.1 Projects in Vicinity of Proposed Action

Planned, pending, and/or reasonably foreseeable projects in the area of the Proposed Action include the following:

- The Rehabilitation of Buildings 77 and 77A project has already been approved to replace the roof of Building 77; upgrade various utility systems in both buildings; add an interior crane to Building 77A; and construct a small nearby building to house chillers, a cooling tower, boilers, and associated equipment.
- As described in Section 4.3.5, as a condition of the Hazardous Waste Facility Permit issued by the Department of Toxic Substances Control (DTSC), LBNL has been required to investigate and address historical releases of hazardous wastes and materials that may have occurred at the site. Cleanup activities have already been conducted in some areas as part of

Interim Corrective Measures that were implemented to protect human health or the environment. The final step of the cleanup process is to determine the best way to clean the remaining contamination and to begin the final clean up. The document evaluating possible cleanup methods and recommending which cleanup methods to implement, called the Corrective Measures Study Report, or CMS Report, was made available to the public and other agencies for their review and comment, and was approved by DTSC effective October 2005. The selected cleanup measures of the CMS Report are being put in place as part of the Corrective Measures Implementation phase of the RCRA Corrective Action Plan process.

- The Animal Care Facility (ACF) would be an approximately 7,100 gross square foot (gsf) one-story building located on the eastern side of Berkeley Lab, northwest of Building 83. The ACF would replace the nearby existing 8,500 gsf animal care unit in Building 74, which is nearing obsolescence due to aging and unreliable mechanical equipment, and potential seismic inadequacy. If seismic upgrades are made to Building 74, the vacated space in that building likely would be converted to wet and dry laboratories and used for the same types of research activities, some of which already take place at Building 74 and others of which take place at other buildings at LBNL. Construction activities would take place for a roughly one-year period, forecast at this time to occur between April 2006 and April 2007.
- An approximately 140' x 20' section of Cyclotron Road, the main road leading into Berkeley Lab from Hearst Avenue in Berkeley, California, would be widened to provide a visitor processing lane. The action would also include removing the existing guard kiosk and installing up to three new guard kiosks. The project likely would begin in January and last through August 2006.
- Berkeley Lab is in the planning stage for the construction and operation of a new Guest House to serve visiting scientists, faculty and students. Many of the visitors using the Lab's facilities - the Advanced Light Source, National Center for Electron Microscopy, 88" Cyclotron, and in the future, the Molecular Foundry - are from outside the Bay Area and must obtain short-term housing. The Guest House would be a 25,000 gsf, three-story facility with approximately 60 guest rooms and would provide on-site, low-cost, short-term housing. The site designated for the Guest House is near the center of the Laboratory, west and southwest of Building 2 and on the site of the demolished Building 29 and Trailer 29D, and existing Trailers 29A, 29B, and 29C. Construction activities would occur over a 17 month period, forecast at this time to occur between February 2007 and June 2008.
- The UC Berkeley 2020 LRDP and LRDP EIR project population increases of up to 12 percent (approximately 5,320 "heads") and built space increases of up to 18 percent (approximately 2.2 million gsf) by the year 2020. The Regents approved the UC Berkeley 2020 LRDP and certified the LRDP's EIR on January 20, 2005.
- The environmental analyses assumed no more than one million gsf of construction would be underway at any one time within the Campus Park, Adjacent Blocks, Southside and Hill Campus land use zones, which is approximately equal to the maximum level of construction that was underway at the time the Existing Setting data were collected in 2002 and 2003. Thus, the aggregate effects of the maximum level of construction foreseen under the UC Berkeley 2020 LRDP are already reflected in the existing setting.

The UC Berkeley 2020 LRDP EIR also included a project-level analysis of the Chang-Lin Tien Center for East Asian Studies. The proposed Center includes two buildings: Phase 1, a four-story building of approximately 67,500 gsf, and Phase 2, a building planned to

accommodate up to 43,000 gsf. At this point in time, Phase 1 is the only project that has received funding to proceed. Construction for Phase 1 is underway and scheduled to continue until Fall 2007 (Shaff, 2005). Construction for Phase 1 is underway and scheduled to continue until Fall 2007 (Shaff, 2006).

- UC Berkeley plans to implement seven projects, referred to as the Southeast Campus Integrated Projects (SCIP). The SCIP include seismic and program improvements at the California Memorial Stadium; construction of a parking structure and sports field at the current site of Maxwell Family Field; construction of an 180,000 gsf building linking the Law and Business schools, landscape improvements at the Southeast Campus and Piedmont Avenue; interior improvements at selected buildings at the School of Law and the Haas Business School; and renovation and restoration of the Piedmont Avenue houses (five structures and site environs from 2222 to 2240 Piedmont Avenue). UC Berkeley has just begun the environmental analysis of the SCIP; the SCIP EIR will be tiered from the 2020 LRDP and LRDP EIR. Project construction for all of the projects is not definite at this time, but is expected to begin in winter 2006/2007 and be completed in 2012 (UC Berkeley, 2005c).
- UC Berkeley proposes to construct and operate an Early Childhood Education Center, serving up to 78 children, on the north side of Haste Street, mid-block between Dana and Ellsworth Streets, in Berkeley, California. The 17,880 square foot project site is adjacent to a large campus parking lot. The project site itself is presently used as a surface parking lot with 53 marked vehicle spaces (UC Berkeley, 2005a). Construction of this facility is underway and is scheduled to end January 2007. (Shaff, 2006).
- As part of UC Berkeley's Northeast Quadrant Science and Safety (NEQSS) Projects, demolition of the former Stanley Hall took place in Spring 2003. The new Stanley Hall is currently under construction and is scheduled to be completed in mid-2006. The new facility will be located at the East Gate of the campus next to the Hearst Memorial Mining Building and will be eight stories above ground with three basement levels, and will measure approximately 285,000 gsf (UC Berkeley, 2005b).
- The Center for Information Technology Research in the Interest of Society (CITRIS) Headquarters project is part of UC Berkeley's NEQSS projects. The demolition of Davis Hall North, located in the north east section of the Berkeley campus near the intersection of Hearst and LeRoy Avenues, began at the end of August 2004 to make way for a replacement facility that will provide the headquarters for CITRIS and is designed to contain about 79,420 assignable square feet within a total area of 142,000 gsf. Construction of the new CITRIS Headquarters facility is expected to begin Spring 2006 and continue through 2008 (UC Berkeley, 2005b; UCOP, 2002; Shaff 2006).
- UC Berkeley plans to retrofit the Bancroft Library, which is located in the central portion of the campus to the north of Wheeler Hall between South Hall Road and Sather Road. The project will also include some program improvements. Construction for this project is expected to begin in Spring 2006 and continue for approximately 18 months through September 2007 (Shaff, 2006).
- UC Berkeley plans to construct an Americans with Disabilities Act-compliant pedestrian bridge to connect the north and south components of the Foothill housing project. As currently proposed, the pedestrian bridge would be constructed over Hearst Avenue, just east of Gayley Road, connecting the two sides of the Foothill dormitories and would provide access between the dormitories and campus. The Foothill Bridge should begin construction in December 2006 and be completed in February 2007.

- Development in the surrounding area includes growth and development within the city of Berkeley as envisioned in the 2001 City of Berkeley General Plan (City of Berkeley, 2001) and EIR. The 2001 City of Berkeley General Plan allows for steady growth and development, but, given a lack of substantial undeveloped space in the City, this would take place at a relatively even pace with an emphasis on infill development. Projections include a population increase of approximately 7,000 people (a roughly six percent increase), approximately 3,300 new household units (a roughly eight percent increase), and approximately 3,700 new jobs (a roughly five percent increase) by the year 2020.

5.4.2 Cumulative Impact Areas

Areas where there would be no reasonably foreseeable substantial cumulative impacts include: Land Use; Socioeconomics; and Environmental Justice.

Development of the site is likely at some point in the future, although there are no firm plans for such development that have reached the level of a proposed or reasonably foreseeable action. Given the absence of a development proposal, and given that the new LBNL LRDP and LRDP EIR now under preparation are not anticipated to include any specific development proposal for the Building 51 site, it would be speculative at this time to provide detailed analysis. However, it is anticipated that future development would be consistent with the 1987 LRDP and 1987 LRDP EIR, as amended, or, depending on when development would be proposed, with the new LRDP and LRDP EIR. Future development would be evaluated and documented in accordance with NEPA and CEQA requirements, and would incorporate applicable mitigation measures.¹⁶ A future project also would comply with applicable governmental requirements that result in the avoidance or reduction of potential environmental impacts. Any such project would be required to be consistent with the governing LRDP absent an LRDP amendment. Similarly, development at UC Berkeley and other locations in the vicinity also is anticipated to comply with applicable requirements (e.g., in the case of UC Berkeley, with its own 2020 LRDP and LRDP EIR, issued in 2005). Thus, a future project at the Building 51 site would not be expected to contribute considerably to any cumulative impact.

Air Quality

The Proposed Action would generate air emissions only from temporary demolition-related activity and traffic. Given that the project-level air quality impacts would be negligible, the cumulative effect also can be based on a determination of the consistency of this project with the LRDP and the consistency of the LRDP with the regional CAP.

¹⁶ For example, mitigation measures relevant to aesthetics in the 1987 LRDP EIR as amended, include:

III-F-1a: Buildings will occupy as limited a footprint as feasible. They will incorporate features that enhance flexibility and future versatility.

III-F-1b: Buildings will be planned to blend with their surroundings and be appropriately landscaped. Planning objectives will be for new buildings to retain and enhance long distance view corridors and not to compromise views from existing buildings. New buildings will generally be of low rise construction.

III-F-2: Any new facilities will not use reflective exterior wall materials or reflective glass, to mitigate the potential impacts of light and glare.

III-D-2a: Revegetation of disturbed areas, including slope stabilization sites, using native shrubs, trees, and grasses will be included as part of all new projects.

Because the Proposed Action is consistent with the LRDP and, in turn, because the LRDP has been determined to be consistent with the CAP, the contribution of these emissions to cumulative regional air quality would not be considered to be cumulatively considerable. The cumulative impact would be negligible.

Biological Resources

The Proposed Action would result in a minor net benefit for biological resources, although this benefit is not expected to be permanent. Project impacts on biological resources are expected to be relatively minor and all impacts would be mitigated to negligible levels. There are currently no specific projects planned for the site and the project calls for revegetation after demolition is complete. Thus the project would result in a small increase of open space and potential wildlife habitat at LBNL. Other projects considered at LBNL and the UC Berkeley campus, as well as development under the Berkeley and Oakland General Plans within the geographic context outlined above, and anticipated but uncertain future development that might occur at the project site, would cumulatively combine to reduce open space and available habitat. However, open space currently comprises a substantial portion of the geographic context described above and the fractional amount of vacant space developed would be relatively small.

The magnitude of cumulative effects of development on biological resources is in large part determined by the extent to which resources are protected in plans and during specific project implementation. The 1987 LBNL LRDP and the 2020 UC Berkeley LRDP, as well as the East Bay Regional Park District Master Plan (EBMUD, 1996) and the City of Berkeley General Plan, all contain policies and/or guidelines for protecting natural resources, including special-status species, sensitive natural communities, and jurisdictional waters. The Proposed Action and all development under the LBNL LRDP, the UC Berkeley LRDP and projects tiered from the UC Berkeley LRDP, the City of Berkeley General Plan, and the East Bay Regional Park District Master Plan would also take place in a regulatory context of federal, state, and local laws designed to avoid and minimize impacts to special-status species, sensitive natural communities, jurisdictional waters, and wildlife migratory corridors and nurseries. The cumulative impacts of all development anticipated under these plans would not result in a substantial reduction in open space or wildlife habitat. Similarly, the Proposed Action would not make a considerable contribution to that overall cumulative biological impact.

Cultural Resources

LBNL has retained Pacific Northwest National Laboratory (PNNL) to complete a series of reports to identify, survey, and evaluate approximately 245 buildings and structures at the LBNL site for potential eligibility for listing in the National Register. These studies have been undertaken pursuant to Section 110 of the National Historic Preservation Act, which requires that federal agencies such as DOE survey the lands under their control and evaluate all historic properties (including buildings and the equipment contained therein) for eligibility for listing in the National Register.

The PNNL series of reports is not yet complete, nor have the reports been submitted to the State Historic Preservation Officer for concurrence. Preliminary findings of the surveys and research conducted by PNNL suggest that Buildings 71 and 88 possibly are eligible for listing in the National Register (PNNL, no date). However, there are no current plans to alter Buildings 71 and 88. No other buildings or structures at LBNL have been identified as potentially eligible for listing in the National Register as part of this survey effort.

There are no projects planned as part of the UC Berkeley 2020 LRDP, or City of Berkeley projects that would damage or destroy known archaeological or historical resources. The proposed undertaking and all development under the LBNL and UC Berkeley LRDPs, and the City of Berkeley General Plan, would take place in a regulatory context of federal, state, and local laws designed to avoid and minimize impacts to cultural resources. As a result, these projects would not combine with the loss of Building 51 to create an important cumulative impact on cultural resources.

UC Berkeley's SCIP Initial Study/Notice of Preparation identifies a number of historic resources that could be affected by that project. These include the Cheney House and Cheney Cottage at 2241 and 2243 College Avenue, the Piedmont Avenue Houses at 2222, 2224, 2232, 2234 and 2240 Piedmont Avenue, and California Memorial Stadium. A CEQA EIR will be prepared to confirm the historic status of these buildings and to identify potential impacts to them resulting from the SCIP. If significant impacts to these buildings are identified as a result of the EIR process for the SCIP, it is expected that, in consultation with the State Historic Preservation Officer, mitigation measures would be identified to eliminate or reduce the severity of such impacts to the extent feasible. In addition, potential impacts resulting from the SCIP would not combine with the proposed undertaking to form a substantial cumulative impact to historic resources, due to the vastly different building types involved (i.e., residential structures and a sports stadium compared with a building that houses a particle accelerator), as well as differing architectural styles and dates of construction.

While the Proposed Action would not combine with other nearby projects to result in a substantial cumulative impact on local historic resources, the buildings that house particle accelerators are of a rare type by virtue of their unique scientific requirements and construction expense. Particle accelerators of this size exist in only three locations in the state: LBNL, UC Davis, and the Stanford Linear Accelerator Center.

There are approximately 75 particle accelerators currently operating worldwide, of which 25 are located in North America (Bonn University, 2006). Aside from the 88-inch Cyclotron at LBNL (Building 88), there are two other operating particle accelerator facilities located in California. They are the Stanford Linear Accelerator Center (SLAC) at Stanford University in Palo Alto, California, and the Crocker Nuclear Laboratory at UC Davis in Davis, California. The architectural design and historical status of these particle accelerator facilities are discussed and compared with the Bevatron, below.

Stanford Linear Accelerator Center. SLAC was founded in 1962 on Stanford University land near Palo Alto, California. The facility began operating in 1966, with numerous additions in the

1970s and 1990s. SLAC is a collection of many structures housing many operating elements, including the Linac/NLC (Next Linear Collider), the Positron Electron Project (PEP), the asymmetric B Factory (PEP-II), the SLAC Linear Electron Positron Collider, the Stanford Positron Electron Asymmetric Ring (SPEAR), and the Stanford Synchrotron Radiation Laboratory (SSRL) (SLAC, 2006a). Three Nobel prizes in physics have been awarded to researchers at SLAC, one each in 1976, 1990, and 1995 (SLAC, 2006b). The buildings in which the accelerators are housed are of a modern/industrial architectural design, dictated by the basic linear form of the accelerator to be a sprawling, multi-structure facility housing many different pieces of equipment,

None of the SLAC facilities are listed (nor are they known to be eligible to be listed) on federal, state, or local registers of historical resources. In the future, if SLAC were to be determined to be a historic resource, measures to protect it from demolition or substantial alteration would include those required by CEQA and/or NEPA. However, SLAC is currently operational, and is not threatened with demolition or substantial alteration.

While both Building 51 and SLAC contain particle accelerators, the architectural design of SLAC is defined by the basic linear form of the accelerator to be a sprawling, multi-structure facility, whereas Building 51 is a smaller and more contained structure housing the single, circular-form Bevatron accelerator.

Crocker Nuclear Laboratory. The 76-inch Isochronous Cyclotron at Crocker Nuclear Laboratory began operating in 1966 at UC Davis. The accelerator is one of the few of this design remaining in productive operation, although another Isochronous Cyclotron is also in use at Oak Ridge National Laboratory (U.C. Davis, 2006). The building in which the accelerator is housed is of a mid-1960s modern architectural design, and is not listed on federal, state, or local registers of historical resources. In the future, if this facility were to be determined to be a historic resource, measures to protect it from demolition or substantial alteration would include those required by CEQA and/or NEPA.

However, the Crocker accelerator is currently operational, and is not threatened with demolition or substantial alteration. While both the Bevatron and the Crocker facility accelerator are both cyclotron accelerators (one inoperable and the other operable) and therefore share the same compact form, the Crocker Nuclear Laboratory is contained within a mid-1960s modern, four-story office/classroom/laboratory building which bears no architectural resemblance to Building 51, which has a more industrial aesthetic.

The Bevatron and the other particle accelerators in California do not physically exist together as a group, as do buildings in a historic district, where the architecture of each building contributes to the overall physical and historic entity. Rather, particle accelerators are related only in an abstract way. The historic importance of the Bevatron, a scientific research device, and Building 51, the building that houses it, lies in the contributions to physics and knowledge in general that were made using the Bevatron; the importance of these activities to LBNL in furthering its overall research programs; and the Bevatron as an important milestone in the on-going development of particle accelerators for basic research. The other known accelerators in the state are currently

operational, do not appear to be slated for potential demolition, and will continue to exist in other forms across the state. As such, the demolition of Building 51 would not contribute to an important cumulative effect on historic resources.

Thus, the demolition of the Bevatron and Building 51 would not contribute to the loss of a physical historic group or entity, and therefore, the demolition would not result in a cumulatively considerable impact on historic resources.

Geology and Soils

The 1987 LRDP EIR, as amended, found that no significant adverse cumulative impacts upon people or property are anticipated in or in the vicinity of LBNL as a result of geologic and/or soils hazards. Compared with the existing population, greater numbers of people would be exposed to earthquake hazards as a result of growth anticipated in the 1987 LRDP EIR, as amended; growth anticipated in the LRDP EIR currently being prepared, including an unknown structure that may be built at the Building 51 site at some unknown future date; and other growth in the region. However, new structures would be built to current seismic design standards and would, in general, be safer than existing structures. The proposed demolition of Building 51 would therefore reduce overall potential cumulative earthquake hazard. The project does not contain a development component and the end result of the project would be an open area. As stated above, there would be no substantial impacts from this project and it would not contribute to a cumulative impact.

Hazards and Human Health

The Proposed Action, together with the implementation of RCRA corrective measures, would have a cumulative beneficial impact on soil and groundwater contamination at the Lab by removing hazardous materials and waste. The project would result in an overall decrease of hazardous materials at the project site through demolition, removal and off-site disposal in accordance with all applicable regulations. There were no important potential impacts identified for the handling, transportation, or disposal of the hazardous materials. Therefore, the project would not combine with the other projects listed in Section 6.1 to create a substantial cumulative increase in exposure to hazards or hazardous materials.

Hydrology and Water Quality

This cumulative impact analysis considers changes in drainage and water quality within the Strawberry Creek watershed and the impact that the Proposed Action would have on that watershed. Because Strawberry Creek and its tributaries drain through LBNL, UC Berkeley, and the city of Berkeley, the analysis considers development in those areas and not exclusively at LBNL. During project implementation, stormwater runoff and demolition contact water would be managed, controlled, and treated as outlined in the sitewide SWPPP and in SWPPPs prepared for each particular phase of the project to address stormwater management issues and assign BMPs. Through compliance with NPDES construction activity permit regulations, thorough implementation of SWPPPs, and regular monitoring of BMP efficiency by LBNL, the Proposed

Action would not cause increased stormwater flows or discharges of polluted runoff that would be capable of altering drainage or degrading water quality within Strawberry Creek. Since the project would not alter natural hydrology or discharge pollutants to Strawberry Creek, the incremental contribution of the Proposed Action to cumulative hydrology and water quality impacts would not be cumulatively considerable.

Following project completion, the former Building 51 site would be converted to vacant space suitable for future, though undetermined, development. Such a conversion would result in no additional stormwater runoff from the site and could decrease flows under certain storm events. As with the short-term project conditions, since there would be no increase in runoff from the site under post-project conditions, the long-term effect would not be cumulatively important.

The project would not generate additional stormwater or pollution that would degrade water quality in Strawberry Creek. The 1987 LRDP EIR, as amended, considered the effects of stormwater quality and quantity resulting from constructing and operating all buildings in the entire LBNL site. The area occupied by the development considered in the 1987 LRDP EIR, as amended, would have greater square footage and more total impervious area than current conditions, or conditions after the completion of the Proposed Action. Therefore, the effects on the quantity and quality of stormwater from the Proposed Action are well within those considered in the 1987 LRDP EIR and have already been accounted for in LBNL's site-wide stormwater management planning.

Most other on-site LBNL development would have some water quality and stormwater drainage demand impacts that correspond to converting pervious surfaces into impervious surfaces. However, LBNL projects would be required to comply with LBNL's NPDES permit and associated SWPPP and SWMP, and this project will in general reduce impervious surfaces. Other projects occurring on the UC Berkeley campus and in the city of Berkeley would generally occur incrementally, and most often within already developed (and impervious) areas. Potential cumulative hydrology and water quality impacts associated with the Proposed Action would not result in an important cumulative impact.

Noise

The 1987 LRDP EIR, as amended, considered the intermittent and short-term effects of equipment and truck noise resulting from the construction of a larger facility than now exists at LBNL. Noise from all project demolition activities would fall well within the total construction noise levels that were considered in that EIR and for which the mitigation measures listed earlier were adopted. Moreover, as is evident from discussion under Section 5.1.5 regarding the limited effects of project noise on ambient noise at the nearest residences, new development on the UC Berkeley campus and in the city of Berkeley would be too distant and of insufficient noise energy to have a combined adverse effect on ambient noise at these sensitive receptor areas. For these reasons, the project's contribution to cumulative noise impacts from development in the surrounding area, including projects identified in the city of Berkeley and the UC Berkeley campus, would be considered unimportant.

Public Services

While the Proposed Action would employ workers for demolition activities, it would not result in any permanent new on-site employees. The approximately 50 people who worked at Building 51 have been relocated to other LBNL facilities, and do not add to future demand for public services. Any temporary increase in public services demand that would result from the demolition activities would be well within levels anticipated and accommodated in the existing LRDP and 1987 LRDP EIR, as amended. Although projected City of Berkeley and UC Berkeley campus projects would be expected to gradually increase demand for off-site services over time, the project-related demand for off-site services would be negligible and temporary, so the project's contribution to a cumulative public services impact would not be substantial.

Public Utilities

In the long term, the Proposed Action would result in reduced utility usage at LBNL, since Building 51 would no longer exist and would not continue to generate demand for utilities, and no new permanent employees would be added to LBNL as a result of the Proposed Action. Any project-specific demand for utilities from demolition activities would be within the anticipated demand expected and analyzed under the 1987 LRDP EIR, as amended. Although development at LBNL and in the surrounding area would be expected to increase demand for regional utilities and energy provision, the project's contribution to that combined demand would be negligible and would not cause any substantial increase in demand on regional providers. Moreover, regional utilities are managed to accommodate region-wide growth and demand increase; these projects would be expected to fit within this long-term planning. In addition, LBNL, UC Berkeley, and the City of Berkeley all encourage or mandate water and energy-saving devices and practices.

Traffic and Circulation

The Proposed Action would generate no new operational (long-term) vehicle trips and would have a negligible effect on long-term traffic conditions. Under cumulative conditions, traffic volumes would increase on area roadways and at study intersections due to the potential development cited above. Recent (2004) estimates of increases in roadway and intersection traffic volumes were presented in the University of California at Berkeley's *2020 Long Range Development Plan & Chang-Lin Tien Center for East Asian Studies Final EIR*.

The intersections in the project area cited under "Setting" above would continue to operate at acceptable levels of service (LOS D or better) during the a.m. and p.m. peak hours, except for the University Avenue/San Pablo Avenue, University Avenue/Sixth Street, and Gayley Road/Stadium Rim Way intersections, where delays within LOS F would increase. The project would generate a short-term increase in traffic volumes on area roadways that would fall within the daily fluctuation of traffic, which would not be noticeable to the average motorist. The trips generated by the Proposed Action would add negligible traffic to long-term cumulative conditions. Demolition traffic would be short-term and incremental, and, with the exception of the Lab's Guest House and projects in the SCIP, it is not likely that the Proposed Action's peak daily trip generation (trucks and worker vehicles), during the project's final phase, would

coincide with the projects identified in this EA to the extent that a substantial disruption of traffic on surrounding streets would occur.

Although still within the planning stage, it is anticipated that construction of the Guest House would overlap with the Proposed Action. Mitigation measures applicable to construction traffic included as part of the Proposed Action would also apply to construction of the Guest House, and would reduce the likelihood of important cumulative effects.

With respect to the potential cumulative traffic effects of UC Berkeley's proposed SCIP, construction and thus construction-related traffic from the SCIP Memorial Stadium renovation and the other six projects would overlap with the Proposed Action. However, it is speculative to attempt to determine the nature and degree of the SCIP traffic impacts at this time; this information will be developed during the preparation of SCIP EIR. The projects would be within the growth envelope analyzed in UC Berkeley's 2020 LRDP EIR, and would result in space and population levels below levels anticipated in UC Berkeley's 2020 LRDP. Also, because the SCIP EIR will be tiered under UC Berkeley's 2020 EIR, it will incorporate all of the traffic mitigation measures of the 2020 LRDP EIR and incorporate any added measures necessary to mitigate, insofar as is feasible, the direct (and therefore, also the cumulative) traffic impacts of the SCIP.

In any case, the incorporation of mitigation included as part of the Proposed Action would ensure that traffic-generating activities associated with concurrent projects would not have a important effect on traffic conditions. In addition, the potential impact of exposure to hazardous materials during transportation to off-site facilities would be negligible, and the Proposed Action would not result in a substantial cumulative impact, because the Proposed Action would not combine with other projects to create a substantial risk due to transport of hazardous materials.

Visual Quality

The temporary visual effects of the Proposed Action would make no cumulatively considerable contribution to adverse visual impacts at LBNL or in Berkeley. The project's temporary visual effects would be within the scope of the 1987 LRDP EIR, as amended, which concluded that the overall development of approximately two million gross square feet of facilities at LBNL would not adversely affect the visual quality of the area.

5.5 Summary of Alternatives and Consequences

The Proposed Action and Alternatives are summarized in **Table 6**.

**TABLE 6
SUMMARY OF PROPOSED ACTION ALTERNATIVES AND IMPACTS**

| | Proposed Action | No Action | Preservation Alternative | On-Site Rubbling |
|--|--|------------------|---|---|
| ACTION DESCRIPTION | | | | |
| Site Location | West-central area of LBNL. | Same. | Same. | Same. |
| Site Size (approx) | 2.25 acres (Building 51 footprint) | Same. | Same. | Larger work site required. |
| Number of Occupants | None | Same. | TBD, but more than 0. | Same. |
| Number of New Truck Trips | 4,700 total truck trips. | None | Much fewer than 4,700 truck trips. | Same. |
| Number of New Auto Trips | No long-term auto increase. | Same. | Small long-term auto increase. | Same. |
| ACTION IMPACTS | | | | |
| Geology, Soils, and Seismicity | Demolition including earthmoving activities could result in small amount of soil erosion or loss of topsoil. | No impact. | Increased impact. Exposure of persons to seismic induced hazards. | Same. |
| Hydrology and Water Quality | Minimal amount of wastewater and runoff could become contaminated and enter the stormwater system or the adjacent environment. | No impact. | Decreased impact. On-site repair activities could generate lesser construction runoff. | Same. |
| Biological Resources | Proposed Action may indirectly disturb nesting special-status birds, special-status bats. (Unlikely, but mitigation planned to make sure no disturbance occurs) | No impact. | Decreased impact. On-site repair activities would not impact biological resources. | Same. (Unlikely, but mitigation planned to make sure no disturbance occurs) |
| Historic and Archaeological Resources | Would demolish historic structure. (Mitigation includes documentation of site structure and installation of marker commemorating work performed there) Could disturb archaeological resources, though none are expected on this site. | No impact. | Decreased impact. On-site repair activities would maintain historic building. | Same. Same. |
| Visual Quality | Would have demolition equipment on the site and remove building. | No impact. | Decreased impact. On-site repair activities would maintain building.) | Same. |
| Traffic and Circulation | Would temporarily and intermittently increase traffic. Would generate truck trips carrying hazardous materials. | No impact. | Decreased impact. Alternative would generate vehicle trips from visitors and construction workers conducting on-site repairs. | Same. |
| Air Quality | Would create short-term emissions of criteria pollutants and possibly asbestos-containing materials. | No impact. | Decreased impact. On-site repair would create lesser short-term construction emissions. | Same. |
| Noise | Would create demolition noise. | No impact. | Decreased impact. Alternative would create noise associated with building improvements. | Slightly increased impact. Alternative would create demolition noise. |

TABLE 6 (Continued)
SUMMARY OF PROPOSED ACTION ALTERNATIVES AND IMPACTS

| | Proposed Action | No Action | Preservation Alternative | On-Site Rubbling |
|---------------------------------|--|------------------|--|--|
| ACTION IMPACTS (cont.) | | | | |
| Public Services | Could temporarily affect fire and police response times. Demolition truck trips would cause wear and tear on public roads and highways. | No impact. | Slightly increased impact. On-site repair would allow public use of the building and use police, fire, and emergency medical services. | Similar impact. Alternative could temporarily affect fire and police response times. |
| Public Utilities | Would generate demolition waste. | No impact. | Decreased impact. Alternative would use water and would generate waste and wastewater, but would not generate demolition waste. | Same. |
| Hazards and Human Health | Activities could include removal of hazardous materials. Could expose construction workers or the environment to hazardous materials. | No impact. | Decreased impact. Alternative would use small amounts of hazardous materials. | Same |
| Land Use | No impact. | No impact. | Alternative would increase development in area | Slightly increased impact. Alternative would have temporary on-site rubbling. |
| Environmental Justice | No impact. | No impact. | No impact. | No impact. |
| Cumulative Impacts | No substantial cumulative contributions. Small or negligible contribution to cumulative impacts. | No impact. | Same | Same |

NOTES: "Same" denotes a characteristic or effect that is the same under the Proposed Action.
 "gsf" is "gross square feet."

CHAPTER 6.0

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CHAPTER 7.0

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